

*Forest Preserve District of Will County, Illinois
(A Component Unit of Will County)*

Comprehensive Annual Financial Report

For the Year Ended
December 31, 2016



**FOREST PRESERVE DISTRICT OF
WILL COUNTY, ILLINOIS**
(A COMPONENT UNIT OF WILL COUNTY, ILLINOIS)

COMPREHENSIVE ANNUAL
FINANCIAL REPORT

For the Fiscal Year Ended
December 31, 2016

Prepared by:

John E. Gerl, CPA - Chief Financial Officer

Lisa A. Lukasevich - Director of Finance

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WILL COUNTY, ILLINOIS
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WILL COUNTY, ILLINOIS**
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WILL COUNTY, ILLINOIS**
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Bringing People and Nature Together

Forest Preserve District

OF WILL COUNTY

17540 W. Laraway Road / Joliet, IL 60433
815.727.8700 / fax 815.722.3608
ReconnectWithNature.org

SUZANNE HART, President
ANNETTE PARKER, Vice President
JUDY OGALLA, Secretary
JAMES G. MOUSTIS, Treasurer

April 28, 2017

Forest Preserve District of Will County
Board of Commissioners
17540 W. Laraway Road
Joliet, IL 60433

Dear Commissioners:

The Comprehensive Annual Financial Report of the Forest Preserve District of Will County for the fiscal year ended December 31, 2016 is hereby submitted. The report is presented in a manner designed to fairly present the financial activity of the various District funds.

These financial statements were prepared by District Management, who is responsible for both the accuracy of the data presentation, and the completeness and fairness of the report taken as a whole. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The data presented, we believe, is accurate in all material aspects and that all disclosures necessary to enable the reader to acquire the maximum understanding of the District's financial activity have been provided.

The Forest Preserve District of Will County was established in 1927 by voter referendum and has added to its land holdings to achieve ownership of more than 22,000 acres for the year ended 2016.

This report is prepared in accordance with generally accepted accounting principles and in conformance with standards of financial reporting as established by the Government Finance Officers Association of the United States and Canada. The report includes a section with Management's Discussion and Analysis ("MD & A"), which should be read by all users of the financial statements along with this letter of transmittal.

Profile of the Forest Preserve District

This report includes all the funds under the oversight of the Forest Preserve District of Will County's Board of Commissioners. There are no separate component units included or excluded. Under current generally accepted accounting principles, the District appears to be a component unit of Will County. Although, in Management's opinion, Will County cannot impose

its will upon the District, and there is no financial benefit or burden relationship, the fact that the governing board of both entities is comprised of substantively the same individuals makes the District a component unit.

The express goal of the Forest Preserve District is to “acquire and hold lands containing natural forests, land capable of being reforested, or lands connecting such forests, for the purpose of protecting and preserving the flora, fauna, and scenic beauties, and to restore, restock, protect, and preserve the natural forest and said lands, together with their flora and fauna, as nearly as may be, in their natural state and condition, for the purpose of the education, pleasure, and recreation of the public”.

The District presently controls and manages over 22,000 acres in their natural state. Each of the 82 forest preserves has something unique to offer. The District excels in public education; offering a nature center, environmental learning center, and a museum which focuses on early County history. Many instructed hikes, seminars and observations occur throughout the year. Recreational opportunities are available for those who enjoy jogging, fishing, cross-country skiing, hiking, boating, camping and canoeing. The preserves are also a haven for bird watchers, hikers, picnickers, and photographers.

Local Economy

Will County, located near Chicago, has a diverse economy including substantial industrial, commercial and agricultural enterprises. Excellent highway, railroad and navigable waterway systems contribute to its success. In 2007, Interstate Highway I-355 Extension through Will County was completed. During 2009, the I-355 corridor has begun to see development in the form of retail centers and medical facilities. The Will County population has increased from 502,066 in 2000 to 689,529 in 2016 (Last census update). That is an increase of 37.3% during that time period. The unemployment rate was 5.60% as of December 31, 2016.

There are over 15,000 businesses in Will County that employ over 261,000 people. These numbers reflect a significant business diversification and international investment.

The NASCAR racetrack is fully operational and hosts a number of events each summer. Also, Silver Cross Field, home to Frontier League Baseball’s Joliet Slammers, is now under new ownership and anticipates another successful year. The two gaming facilities in Joliet, Hollywood and Harrah’s, continued operating their casinos and hotel facilities. The two casinos employed over 1,700 people in 2016 and have a large economic impact on Will County’s local economy. Other large employers that contribute to the local economy are Exelon Generation, Exxon Mobil, Southern Wine & Spirits of Illinois, Presence St. Joseph Medical Center and Silver Cross Hospital, Amazon and Ikea.

Major employers are as follows:

<u>Employer</u>	<u>Industry</u>	<u>Employees</u>
Amazon	Fulfillment Center	4,000
Presence St. Joseph	Hospital	3,034
Plainfield School District	Education	3,013
Silver Cross Hospital	Hospital	2,664
Valley View High School	Education	2,492
Will County Government	Government	2,200
Ozinga Brothers, Inc.	Construction	1,500

Joliet Junior College	Education	1,500
Stateville Correctional Facility	Government	1,300
Trinity Services	Support Services	1,200

Major Initiatives

In October 2014, the Board of Commissioners approved an Early Retirement Incentive (“ERI”) program offered through the Illinois Municipal Retirement Fund (“IMRF”). In order to be eligible for the ERI, an employee must be 50 years of age and have 20 years of service credit with IMRF. The District had 21 eligible employees and 14 of the eligible employees participated in the ERI. The ERI began on June 30, 2015 and ended June 30, 2016. The anticipated savings from operations is approximately \$2.0 million over a five year period. In order to achieve the desired savings, the District implemented a re-organization plan that eliminated 8 full time positions, and is utilizing current employees to assume the responsibilities of certain retiring incumbents.

Bond Refunding:

The Forest Preserve District approved a \$16.7 million bond refunding measure that saved the Forest Preserve approximately \$2.0 million in debt service costs and resulted in an economic gain of approximately \$1.9 million. The general obligation bonds were issued in 2008 with an average interest rate of 5.0%. The newly refunded bonds carry a yield of approximately 1.74%

Reorganization:

In 2016, the Forest Preserve’s Visitor Services Department reorganized its operational structure to improve visitor facility experiences and outreach to the public. The creation of three zones – North, East and West – allows staff to more effectively concentrate their efforts and cohesively organize facility-focused programming based on geographic locations within Will County.

To increase awareness of and visitation to its visitor centers, the department offered new programs and exhibits, and enhanced facility events, including the new “Arts & Nature on the River” event held at Four Rivers Environmental Education Center in Channahon as well as annual favorites such as Musher Mania at Monee Reservoir and Island Rendezvous at Isle a Cache Museum in Romeoville.

Land Preservation:

After more than 15 years of steady expansion, the Forest Preserve District slowed its land preservation activities. While the Forest Preserve acquired just under two acres of land in 2016, the parcels will provide the necessary connections which allow for expanded preserve access and future trail development.

Property acquired at Hammel Woods in Shorewood will provide access for maintenance and emergency services, while a separate donation will accommodate the development of the southern extension of the DuPage River Trail.

Nearly 1.5 acres of land aligning the Wauponsee Glacial Trail was also acquired in 2016.

Approximately 270,000 people visited one of our seven facilities or participated in our many programs and services offered by the District. Citizens participated in education and family programs, visited one of our five dog parks, and attended special events sponsored by the District. Some camped at one of the Districts campsites or held picnics in one of our numerous permitted shelters. The above attendance numbers do not include the tens of thousands of individuals that visit our preserves but do not register for any particular activities during the year; for example, hiking, bird watching, horseback riding or sledding on designated trails, and photography. Programs are designed for all age groups and a variety of interests. Most of the programs were free of charge or required a nominal fee, which is important in a year when the national economy continues to struggle to emerge from a recession.

Employee Retirement

The District participates in the Illinois Municipal Retirement Fund, an agent multi-employer public employee retirement fund (a pension plan that covers the employees of several employers, where a common administrator and investment pool is shared, but where each employer receives a separate actuarial valuation).

The Fund covers all employees who meet certain eligibility requirements. The Fund provides a defined benefit pension, based upon salary, age and years of service. Most benefit levels are set by the Fund. All employees are covered by social security.

Financial Policies

In 2011, the District implemented a new fund balance reporting policy pursuant to Governmental Accounting Standards Board (“GASB”) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The purpose of the policy is to create a hierarchy based on the extent to which the District must observe constraints imposed upon use of the resources that are reported by the governmental funds. A more detailed fund balance financial reporting policy and the increased disclosures will aid the user of the financial statements in understanding the availability of resources or the constraints imposed on the spending of available resources.

The District invests all temporary cash surpluses. Short-term money is reported as cash and cash equivalents (rather than investments) and consists of various bank and money market accounts, and pooled federal government securities. The main objective is safety and liquidity.

Long-term money is invested in accordance with the District’s formal investment policy stressing safety and liquidity. Typical investments include U.S Government Securities, Local Government Investment Pools (“LGIP”) and Certificate of Deposits that are guaranteed by FDIC insurance. Any Certificate of Deposit that is in excess of FDIC insurance is collateralized with U.S. Government Securities.

Retiree Health Insurance Trust Fund

In June 2004, the Government Accounting Standards Board (“GASB”) issued statement No. 45 entitled “Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pension. The new statement requires that state and local government employers account for their other post-employment benefits (“OPEB”) in essentially the same way they account for

their pension benefits. The OPEB paid by the District for its retired employees include medical, dental, vision and prescription drug coverage. On July 8, 2009, the Board of Commissioners established the Forest Preserve District of Will County Retire Health Insurance Trust (the "Trust") to pay OPEB costs associated with retired District employees. The Trust is comprised of a seven (7) member Board of Trustees that is responsible for administering the trust agreement. The District contributed \$282,000 into the Trust in 2016. In addition, the District appropriated \$350,000 in its 2017 budget in order to contribute towards its Annual Required Contribution. The intent is to continue contributing an amount equal to the Annual Required Contribution as determined by the District's actuaries.

Independent Audit

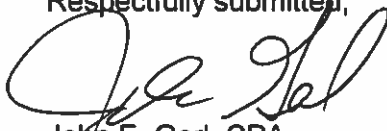
Included in the financial section is the independent auditor's opinion, which is a significant part of this Comprehensive Annual Financial Report. In this report, Sikich LLP express their opinion that the financial statements contain no material misrepresentations or errors, are in compliance with generally accepted accounting principles, and contain no unusual uncertainties concerning future developments which cannot be reasonably estimated or resolved. The opinion is full scope and unmodified, which is the most desirable and thorough audit opinion obtainable.

This Comprehensive Annual Financial Report is being submitted to the Government Finance Officers Association of the United States and Canada in pursuit of a Certificate of Achievement for Excellence in Financial Reporting. The certificate is the highest form of recognition in the area of governmental accounting and financial reporting, and its attainment represents a significant accomplishment. If successful, this will be the District's twelfth consecutive award.

In order to be awarded the certificate, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I express my appreciation to those members of this Department.

Respectfully submitted,



John E. Gerl, CPA
Chief Financial Officer

**FOREST PRESERVE DISTRICT
OF WILL COUNTY, ILLINOIS**

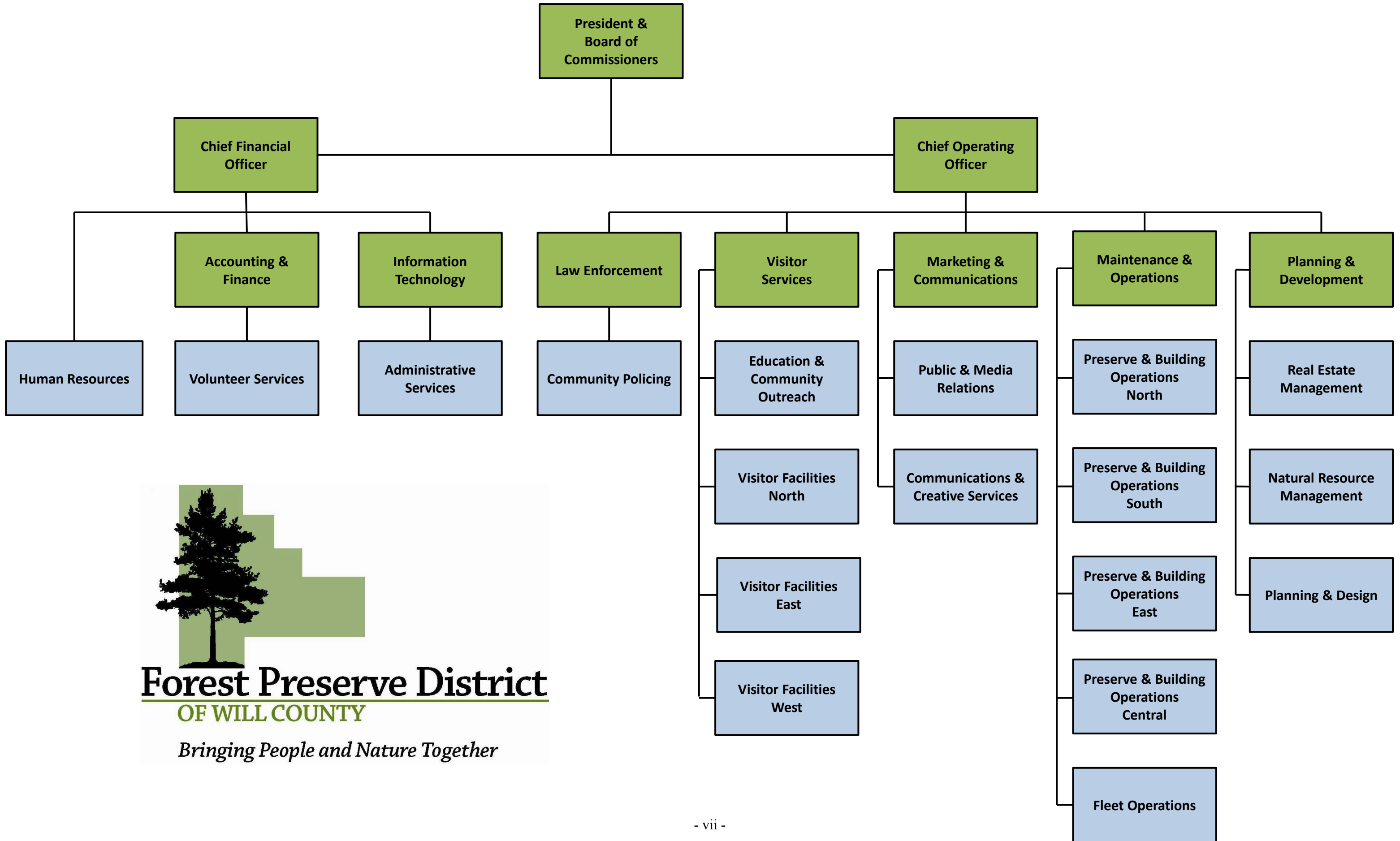
ELECTED OFFICIALS

Commissioner – President	Suzanne Hart
Commissioner – Vice President	Annette Parker
Commissioner – Secretary	Judy Ogalla
Commissioner – Treasurer	James G. Moustis
Commissioner	Stephen Balich
Commissioner	Darren Bennefield
Commissioner	Herbert Brooks, Jr.
Commissioner	Gloria Dollinger
Commissioner	Mark Ferry
Commissioner	Ragan Freitag
Commissioner, Chair Operations Committee	Michael Fricilone
Commissioner	Gretchen Fritz
Commissioner	Donald Gould
Commissioner	Kenneth Harris
Commissioner	Tim Kraulidis
Commissioner	Tyler Marcum
Commissioner	Charles Maher
Commissioner	Donald Moran
Commissioner	Elizabeth Rice
Commissioner	Cory Singer
Commissioner	Lauren Staley-Ferry
Commissioner	Laurie Summers
Commissioner	Jacqueline Traynere
Commissioner, Chair Finance Committee	Ray Tuminello
Commissioner	Tom Weigel
Commissioner	Denise E. Winfrey

EXECUTIVE MANAGEMENT STAFF

Chief Financial Officer	John E. Gerl
Chief Operating Officer	Ralph Schultz

Forest Preserve District of Will County – Organizational Structure





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Forest Preserve District of Will County
Illinois**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2015

Executive Director/CEO



1415 W. Diehl Road, Suite 400
Naperville, Illinois 60563

Certified Public Accountants & Advisors
Members of American Institute of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

The Honorable President
Members of the Board of Commissioners
Forest Preserve District of Will County, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Forest Preserve District of Will County, Illinois (the Forest Preserve) (a component unit of Will County, Illinois), and the related notes to financial statements as of and for the year ended December 31, 2016, which collectively comprise the Forest Preserve's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Forest Preserve's nonmajor governmental funds and fiduciary funds as of and for the year ended December 31, 2016, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Forest Preserve's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Forest Preserve's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Forest Preserve District of Will County, Illinois, as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of each of the nonmajor governmental funds and fiduciary funds of the Forest Preserve District of Will County, Illinois, as of December 31, 2016, and the changes in financial position of such funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 10, the Forest Preserve adopted GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*, which established standards for recognizing employer pension contributions made after the measurement date of the net pension liability, due to a change in the recognition of the net pension liability. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Forest Preserve's basic financial statements as a whole. The introductory section, combining and individual fund schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial

statements. The combining and individual fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Sikich LLP

Naperville, Illinois
April 21, 2017

**GENERAL PURPOSE EXTERNAL
FINANCIAL STATEMENTS**

Forest Preserve District of Will County, Illinois

Management's Discussion and Analysis

For the Fiscal Year Ended December 31, 2016

The Forest Preserve District of Will County (the "District") Management's Discussion and Analysis is designed to (1) assist the reader in focusing on significant issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes, and currently known facts, please read it in conjunction with the Transmittal Letter (pages i - v) and the District's basic financial statements (pages 4 - 42).

Financial Highlights

- The District's total net position increased by \$14,728,054 from \$174,973,108 at December 31, 2015 (restated), to \$189,701,162 at December 31, 2016.
- The District's governmental funds reported combined ending fund balances of \$19,829,629 an increase of \$265,440 in comparison with the prior year.
- At the end of the current fiscal year, the unrestricted/unassigned fund balance for the General Fund was \$8,386,044, a decrease of \$676,710.
- The total cost of all District programs decreased by \$2,468,596 or 9.02% to \$24,910,021 for fiscal year ended December 31, 2016.

Using the Financial Section of the Comprehensive Annual Report

The financial statement's focus is on both the District as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the District's accountability. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements

The government-wide financial statements (pages 4 - 5) are designed to be corporate-like in that all governmental activities are consolidated into columns which add to a total for the Primary Government. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to bottom line results for the District and its governmental activities. This statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities (page 5) is focused on both the gross and net cost of various activities (including governmental), which is supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various activities.

The Governmental Activities reflect the District's basic services, including public safety, operations, conservation, education, recreation, interest on debt, and administration. Property taxes and personal property replacement taxes finance the majority of these services.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Fund Financial Statements allows the demonstration of sources and uses and/or budgeting compliance associated therewith. Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The focus is on Major Funds, rather than fund types.

Governmental Funds

The Governmental Major Funds presentation (pages 7 - 12) is organized on a sources and uses of liquid resources basis. It is in this same manner in which the financial plan (the budget) is usually developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. The focus of governmental funds is narrower than that of the Government-Wide Financial Statements. The Governmental Fund Balance Sheet, and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate the comparison between Governmental Funds and governmental activities. The Governmental Funds Total column requires reconciliation because of the different measurement focus (current financial resources versus total economic resources), which is reflected on the page following each statement (pages 9 and 12). The flow of current financial resources will reflect bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligations (bonds and others) into the Governmental Activities column (in the Government-wide statements).

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund Financial Statements. The Notes to the Financial Statements can be found on pages 15 - 42 of this report.

Infrastructure Assets

Historically, a government's largest group of assets (infrastructure – roads, bridges, parking lots, trails, etc.) have not been reported nor depreciated in governmental financial statements. GASB Statement No. 34 requires that these assets be valued and reported within the Governmental column of the Government-Wide Statements. Additionally, the government must elect to either (1) depreciate these assets over their estimated useful life or (2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The District has chosen to depreciate assets over their useful lives.

Government-Wide Financial Analysis

Statement of Net Position

The Statement of Net Position combines and consolidates current financial resources (short-term spendable resources) with capital assets. Net position may serve over time as a useful indicator of a government's financial strength. In the case of the Forest Preserve District of Will County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$189,701,162 at the close of the most recent fiscal year.

The largest portion of the District's net position reflect its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services and recreation to its citizens; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District had a current ratio of 2.73 times on December 31, 2016. The current ratio is total Current Assets divided by total Current Liabilities. This means that for every dollar of Current Liabilities the District has \$2.73 in Current Assets. The ratio is one indicator of the District's ability to pay its debt in a timely manner.

The following table presents a condensed Statement of Net Position.

Forest Preserve District of Will County, Illinois Condensed Statement of Net Position as of December 31,

	Governmental activities	
	2016	2015
Current and other assets	\$ 60,376,041	\$ 57,720,055
Capital assets	312,087,670	313,745,320
Deferred outflows	12,145,316	8,705,061
Total Assets and Deferred		
Outflows	<u>384,609,027</u>	<u>380,170,436</u>
Long-term liabilities		
Outstanding	134,640,965	150,603,310
Other liabilities	22,124,572	19,617,790
Deferred inflows	<u>38,142,328</u>	<u>35,697,716</u>
Total Liabilities and		
Deferred Inflows	194,907,865	205,918,816
Net Position:		
Net investment in capital		
assets	189,763,996	184,631,630
Restricted	3,775,707	3,435,642
Unrestricted	<u>(3,838,541)</u>	<u>(13,815,652)</u>
Total Net Position	<u>\$ 189,701,162</u>	<u>\$ 174,251,620</u>

For more detailed information see the Statement of Net Position found on pages 4 and 5.

Normal Impacts on Statement of Net Position

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation.

Net Results of Activities – which will impact (increase/decrease) current assets and unrestricted net position.

Borrowing for Capital – which will increase current assets and long-term debt.

Spending Borrowed Proceeds on New Capital – which will reduce current assets and increase capital assets. There is a second impact, an increase in investment in capital assets and an increase in related net debt which will not change the investment in capital assets, net of debt.

Spending of Non-borrowed Current Assets on New Capital – which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net position and increase investment in capital assets, net of debt.

Principal Payment on Debt – which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net position and increase investment in capital assets, net of debt.

Reduction of Capital Assets through Depreciation – which will reduce capital assets and investment in capital assets, net of debt.

Current Year Impacts on Statement of Net Position

The District's total combined net position increased by \$14,728,054 during the current fiscal year.

The District recognized \$2,303,351 in accreted interest on capital appreciation bonds and retired \$34,280,000 in general obligation bonds, of which \$17,020,000 was attributed to re-funding a portion of the Series 2008A bonds. The District issued \$16,705,000 in General Obligation Limited Tax Refunding bonds, Series 2016A in order to partially re-fund the Series 2008A bonds. The District also issued \$1,495,000 General Obligation Limited Tax bonds, Series 2016B. The unrestricted net position deficit is a result of the issuance of capital appreciation bonds in prior years and the annual accretion of interest on the capital appreciation bonds. While the accretion is recognized as an expense annually, the revenues to fund the accreted interest will not be recognized until the year that the accreted interest is to be paid. The District issued the final payment on Series 1998 capital appreciation bonds during fiscal year 2011. The final payment on Series 1999B capital appreciation bonds is not scheduled to occur until December 2018.

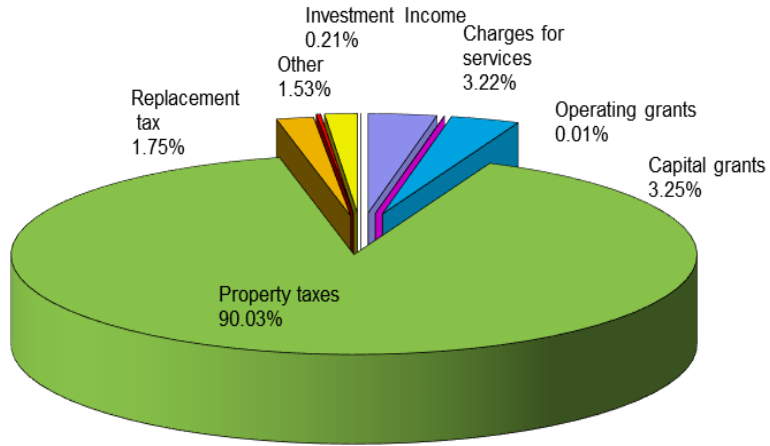
Changes in Net Position

The table on the following page shows the revenues and expenses of the District's activities.

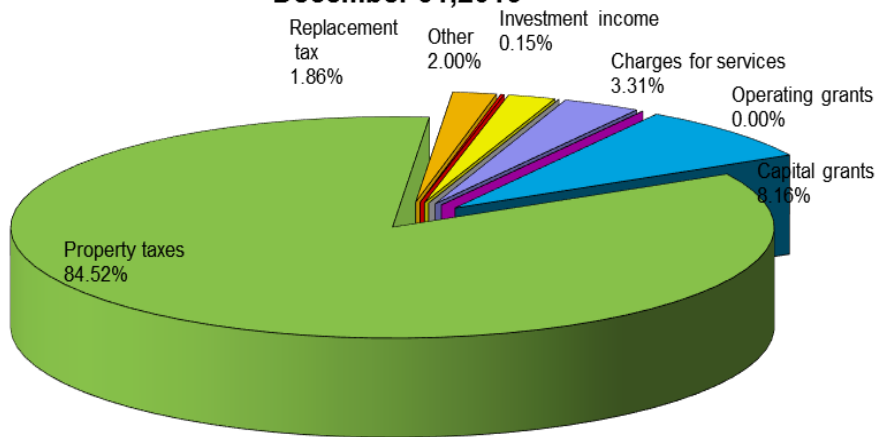
Forest Preserve District of Will County, Illinois Changes in Net Position for the Years Ended December 31,

	Governmental activities	
	2016	2015
Revenues:		
Program Revenues:		
Charges for services	\$ 1,276,808	\$ 1,391,672
Operating grants	5,400	-
Capital grants	1,288,497	3,435,976
General Revenues:		
Property taxes	35,685,662	35,566,271
Personal Property Replacement Tax	692,378	781,388
Investment income	82,491	62,126
Other	606,839	845,253
Total Revenues	<u>39,638,075</u>	<u>42,082,686</u>
Expenses:		
Governmental activities:		
General government	3,661,961	2,302,287
Police	1,211,511	1,784,088
Operations	4,941,717	5,480,573
Education and Recreation	2,699,882	3,206,307
Planning and Development	6,435,165	7,037,509
Interest on long-term Debt	5,959,785	7,567,853
Total Expenses	<u>24,910,021</u>	<u>27,378,617</u>
Net Position, beginning	174,251,620	163,023,424
Restatement	<u>721,488</u>	<u>(3,457,723)</u>
Net Position, beginning (restated)	<u>174,973,108</u>	<u>159,565,701</u>
Increase in Net Position	14,728,054	14,685,919
Net Position, ending	<u>\$ 189,701,162</u>	<u>\$ 174,251,620</u>

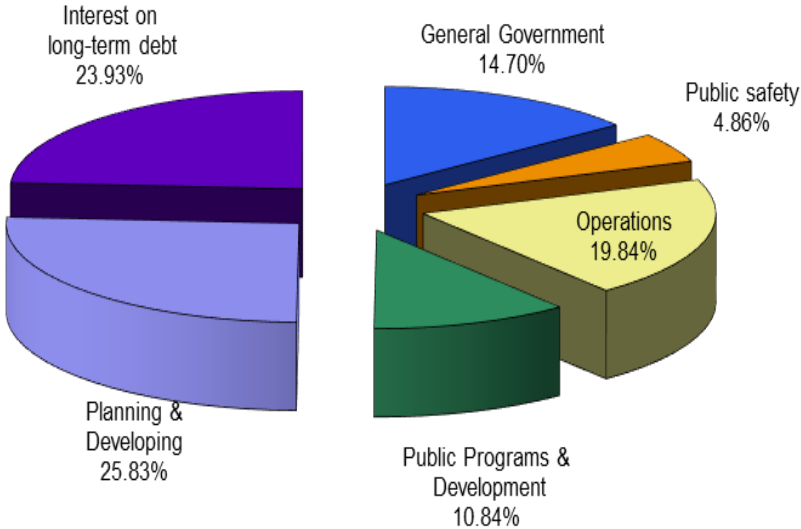
**Revenue by Source
December 31, 2016**



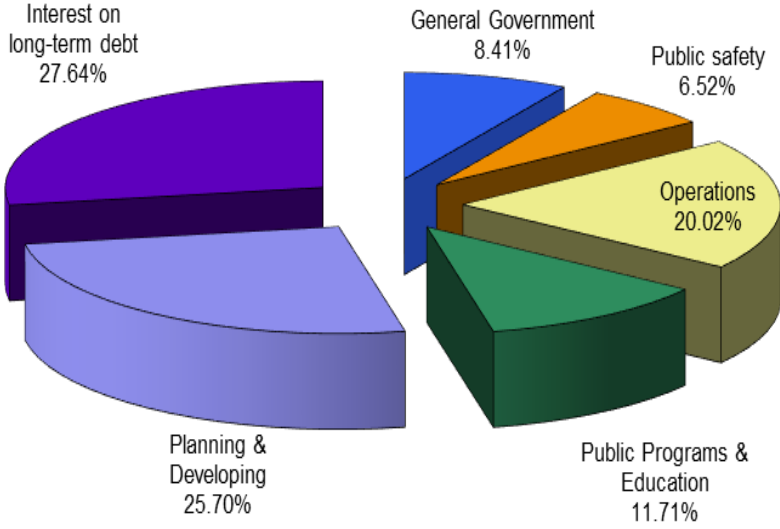
**Revenue by Source
December 31, 2015**



Expenses by Activity December 31, 2016



Expenses by Activity December 31, 2015



Normal Impacts on Revenues and Expenses

There are eight basic impacts on revenues and expenses as reflected below.

Revenues:

Economic Conditions – which can reflect a declining, stable or growing economic environment and has a substantial impact on state income as well as public spending habits for elective user fees and recreation.

Increase/Decrease in District approved rates – while certain tax rates are set by statute, the District Board has significant authority to impose and periodically increase/decrease rates (licensing and permit fees, etc.).

Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring) – certain recurring revenues (state shared revenues, etc.) may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

Market Impacts on Investment Income – a significant portion of the District's liquid assets are in short-term investments. Interest rates on both short and long term investments have steadily declined during the past four years.

Expenses:

Introduction of New Programs – within the functional expense categories (Education and Recreation, General Government, Police, Operations, etc.) individual programs may be added or deleted to meet changing needs.

Increase in Authorized Personnel – changes in service demand may cause the Board to increase/decrease authorized staffing.

Salary Increases (annual adjustments and merits) – the ability to attract and retain human and intellectual resources requires the District to strive for a competitive salary range position in the marketplace.

Inflation – while overall inflation appears to be reasonably low, the District is a consumer of utilities and certain commodities such as fuel, parts, and supplies. Some areas may experience higher than average increases.

Current Year Impacts on Revenues and Expenses

Governmental Activities

Governmental activities increased the District's net position by \$14,728,054. Key elements of this net change are as follows:

Revenues:

General revenues from governmental activities totaled \$37,067,370 for the fiscal year, a decrease of \$187,668 or .5%. The District's largest source of revenue, property taxes, increased by \$119,391 in aggregate from the previous fiscal year. The current year's increase is due to a slight growth in the Equalized Assessed Valuation (EAV) while the extended levy rate remained the same for Will County properties. The Property Tax Limitation Law limits the annual growth in the amount of property taxes to be extended for certain non-home rule units, including the District. In general, the annual growth permitted is the lesser of 5% or the percentage increase in the Consumer Price Index. Taxes can be increased due to new construction, referendum approval of tax rate increases, mergers or consolidations. General obligation bonds, notes and installment contracts payable from ad valorem taxes unlimited as to rate and amount cannot be issued unless they are approved by referendum, are alternate bonds or are for certain refunding purposes. It should be noted that the American Tax Payer Relief Act ("ATRA") that was signed into law in January 2013 extended a number of expiring provisions, raised revenues from the wealthiest Americans, and postponed many across the board spending cuts until March 1, 2013. The spending cuts, known as Sequestration, have had an adverse impact on the District's future bond rebates.

Personal Property Replacement Tax (PPRT) is an income tax on corporations, business partnerships, trusts, and 'S' corporations. The purpose of the tax was to replace the actual personal property tax that was abolished by the Illinois Constitution in 1970. The State of Illinois does not retain these funds; they simply collect the revenues and distribute them back to the local taxing districts. In late 2015/early 2016, the State of Illinois sent notice that previous disbursements of PPRT were over-stated. The amount of PPRT that the District received in 2016 was reduced by \$89,010, which is approximately equal to the excess received in previous years.

The District experienced a significant reduction of \$2,129,329 (62.30%), in capital grant revenues from the previous year. Many of the capital projects that were partially funded with large grants have been completed. New and existing projects are funded with 'hybrid' grants, where the granting agency pays the contractor directly for a portion of the project rather than distributing funds upfront to the District or reimbursing the District for paid expenditures. The District also realized an increase in revenue from ordinance violation tickets. While the revenue generated is not significant, it is worth noting that revenues more than doubled from the previous year, mostly due to an increase in parking violation fines. In spite of slight reductions in bond proceeds resulting from land purchases and preserve improvements, reported total investment earnings increased \$20,365. Interest rates started declining during the fourth quarter of 2008 and have not significantly improved throughout all of the succeeding years.

Expenses:

Expenses from all governmental activities totaled \$24,910,021 for the fiscal year, a decrease of \$2,468,596 or 9.02%.

General Government realized an increase in expenses of \$1,359,674. Education and Recreation, Operations, Planning and Development, and the Police department had decreased expenses from the previous year, totaling between \$500,000 and \$600,000 each. General Government experienced a significant increase of expenses due to

finalizing our Early Retirement Incentive (ERI) that started on June 30, 2015 and concluded on June 30, 2016. The one-time costs associated with the ERI are considered to be General Government in nature. During the past fiscal year five additional employees took advantage of the ERI, while other vacancies were delayed from being filled, which resulted in personnel savings. Due to the ERI, the District is currently in the midst of a period of transition that has affected personnel and public programs. While previously adhering to a hiring freeze and very limited revenue growth, Education and Recreation has continued to streamline some programs and offer new diverse experiences, while building on the success of other core programs, focusing on the quality of services that our citizens expect from us. Planning and Development have started to finalize our capital improvement program and are continuing to work on capital maintenance projects that are expected to transpire over the coming years, such as: removing decaying trees due to the Emerald Ash Borer beetle and repaving several preserve parking lots and trails. Overall, there were minimal increases and decreases in personnel, contractual services, and commodities District-wide which attributed to the overall 9.20% decrease in expenditures from the previous year. New capital improvement amenities include: DuPage River Trail bicycle and pedestrian segment 5 – a one mile trail that connects 95th Street to Knoch Knolls Park & Nature Center (funding partner was Naperville Park District and a Congestion Mitigation & Air Quality (CMAQ) grant), Kankakee Sands Preserve habitat restoration in the Wilmington/Braidwood area, beginning construction of the Plum Valley Preserve – Burville Road access in Crete (funding partner is Open Space Lands Acquisition and Development (OSLAD)), and beginning construction of the Kankakee Sands Preserve – Route 113 access, which will be fully funded by the District. The District also continues to implement invasive species control in our high quality natural areas and restoration sites.

General Fund Budgetary Highlights

The General Fund actual revenues exceeded the budgeted revenues by \$35,865 or .32%. The excess is primarily due to an excess of property tax revenue collected for the previous year's levy, and an increase in personal property replacement tax and investment income. The General Fund total actual expenditures were \$1,694,448 (12.72%) less than the budgeted amount. Favorable expenditure variables occurred throughout General Government, while all other departments' expenditures exceeded their respective budgets.

Other Significant Fund Highlights

As previously noted, aggregate fund balances of the governmental funds increased by \$265,440 during the current fiscal year, predominately in the Corporate, Debt Services, and Construction and Development funds. The majority of the bond-financed Capital Project funds experienced an overall decrease in fund balance due to spending down previously issued bond proceeds. Funds seeing significant fund balance decreases are the 2009 Bond fund (\$1,288,504), the 1999 Bond fund (\$500,662), and the 2010 Land Acquisition fund (\$116,356). Each of the bond funds recognized an increase in intended land purchases and planned preserve improvements without a major increase in revenues, as the bond revenues had been received in previous years. The Bonds Proceeds fund, which is currently being used for grant tracking, realized a fund balance increase of \$876,106. The increase is due to the District 'earning' grant revenues that had previously been deferred. The Infrastructure Maintenance & Replacement Fund was created during 2013 and doubled in value by the end of 2014, due to internal

appropriations. After a slight decrease in 2015, the fund experienced an increase in fund balance during 2016 as internal appropriations exceeded planned expenditures for completing preventative maintenance and rehabilitation of the District's asphalt surfaced multi-used trails and parking lots. The Debt Service fund realized an increase in fund balance of \$102,910, which resulted mostly from partially re-funding the Series 2008A bonds. All of the debt paid by the Debt Service fund is general obligation in nature and is being repaid by property taxes. Changes in the fund balance in this fund are a result of the timing in the collection of the property taxes versus the timing of when our debt payments are matured and payable.

The Construction and Development (C&D) aggregate fund balance realized an increase of \$658,410 during 2016. The C&D funds are comprised of the current year's fund, plus the unspent portion of the previous four years' C&D levies. Although more property tax revenue was received in the current C&D fund (\$285,172 than from the previous year), there is a greater reliance on these funds to subsidize operating expenses. The General (Corporate) fund realized an increase of \$512,291 in total fund balance (including restricted) from the previous year. The portion of the fund balance that is classified as 'unassigned' decreased by \$676,710, while restricted fund balances experienced an overall increase. Unassigned fund balance can be utilized according to management's discretion.

**Forest Preserve District of Will County, Illinois
Changes in Debt Service Fund for the Years Ended December 31,**

	Debt Service Activities	
	2016	2015
Revenues:		
Property Taxes	\$ 22,384,152	\$ 22,469,548
Investment Income	5,857	(529)
Interest Rebate	263,493	262,929
Total Revenues	22,653,502	22,731,948
Expenses:		
General government	220,113	5,270
Principal Retirement	17,260,000	16,830,000
Interest and Fiscal Charges	5,027,618	5,682,629
Total Expenses	22,507,731	22,517,899
Other:		
Transfers Out - BABS Rebate	(263,493)	(262,928)
Issuance of Bonds	16,705,000	-
Premium on Issuance	2,031,945	-
Payment to Escrow Agent	(18,516,313)	-
Increase/(Decrease) in Debt Service	<u>\$ 102,910</u>	<u>\$ (48,879)</u>

Capital Assets

The Forest Preserve District of Will County's investment in capital assets for its governmental activities as of December 31, 2016, amounts to \$312,087,670 (net of accumulated depreciation). The investment in capital assets includes land, land improvements, buildings, equipment, vehicles, and construction in progress. The total net decrease in the District's investment in capital assets for the current fiscal year was \$1,657,650. The decrease is the direct result of construction in progress projects (CIP), which are not depreciated, being completed and converted to depreciable assets.

Forest Preserve District of Will County, Illinois Capital Assets (Net of Depreciation) (\$ in thousands)

	Governmental Activities	
	2016	2015
Land	\$ 268,540	\$ 268,521
Construction in Progress	2,454	1,324
Buildings & Improvements	40,283	43,179
Equipment & Vehicles	811	721
Total	<u>\$ 312,088</u>	<u>\$ 313,745</u>

Additional information on the District's capital assets can be found in Note 3 (page 23-24).

On April 3, 2017 the Forest Preserve's Operations & Law Enforcement Facility was damaged in a fire. The facility was used for office space and equipment and vehicle storage. The estimated loss due to the fire is currently in excess of \$1.0 million. There should not be any detrimental financial loss to the District, as it is anticipated that the loss will be covered under the District's property and casualty insurance policy.

Long-Term Debt

At the end of the current fiscal year, the District had total bonded debt outstanding of \$134,715,516, all of which is general obligation debt backed by the full faith and credit of the District, and is for governmental activities. The District retired \$34,280,000 in general obligation bonds during the current fiscal year and recognized \$2,303,351 in accreted interest on capital appreciation bonds. In 2012, the District advance re-funded \$68,425,000 in bond debt. Taking advantage of low interest rates again, in 2016 the District re-funded \$16,705,000 Series 2008A bonds. The re-fundings are expected to save the District approximately \$4.8 million and \$2.0 million, respectively, in bond interest expense over the remaining term of the bonds. For more information, please see Note 4 (pages 25 - 28).

The District maintains an “AA+” rating from Standard & Poor’s for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to 2.3 percent of its total assessed valuation. The current debt limitation for the District is \$424,606,120, which is more than double in excess of the District’s current outstanding general obligation debt.

Economic Factors

The District operates solely in Will County and is affected by the local economic conditions of the County as a whole. The County has a diverse business community. Unemployment rates are comparative in Will County with most of the Chicago metropolitan area and the State of Illinois.

The District will continue to be impacted by a decrease in shared revenues and grants from the State of Illinois and the United States federal government. Fiscal year 2017 budget development took the current economic climate into consideration and conservative growth was emphasized.

Requests for Information

This financial report is designed to provide a general overview of the Forest Preserve District of Will County’s finances for all those with an interest in the government’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 17540 W. Laraway Road, Joliet IL 60433.

BASIC FINANCIAL STATEMENTS

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF NET POSITION

December 31, 2016

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 13,735,926
Investments	7,614,380
Restricted cash and cash equivalents	953,561
Receivables (net, where applicable, of allowances for uncollectibles)	
Accounts	2,324
Property taxes	37,621,418
Accrued interest	8,111
Prepaid items	221,305
Due from other governments	219,016
Capital assets, not being depreciated	270,993,871
Capital assets, being depreciated (net of accumulated depreciation)	41,093,799
Total assets	372,463,711
DEFERRED OUTFLOWS OF RESOURCES	
Pension related - IMRF	4,473,682
Pension related - SLEP	509,709
Deferred charge on refunding	7,161,925
Total deferred outflows of resources	12,145,316
Total assets and deferred outflows of resources	384,609,027
LIABILITIES	
Accounts payable	1,063,669
Accrued payroll	306,204
Accrued interest	233,572
Unearned revenue	1,555,123
Noncurrent liabilities	
Due within one year	18,966,004
Due in more than one year	128,574,981
Net pension liability - IMRF	4,290,753
Net pension liability - SLEP	1,775,231
Total liabilities	156,765,537
DEFERRED INFLOWS OF RESOURCES	
Pension related - IMRF	422,707
Pension related - SLEP	98,203
Deferred property tax revenue	37,621,418
Total deferred inflows of resources	38,142,328
Total liabilities and deferred inflows of resources	194,907,865

(This statement is continued on the following page.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF NET POSITION (Continued)

December 31, 2016

	<u>Governmental Activities</u>
NET POSITION	
Net investment in capital assets	\$ 189,763,996
Restricted for	
Debt service	808,658
Construction and development	953,787
Restricted for park improvements	266,400
Employee retirement	1,424,639
Specific purposes	149,227
Liability insurance	167,607
Public safety	5,389
Unrestricted	<u>(3,838,541)</u>
TOTAL NET POSITION	<u>\$ 189,701,162</u>

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2016

FUNCTIONS/PROGRAMS	Program Revenues			Net (Expense)	
PRIMARY GOVERNMENT	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Change in Net Position
Governmental Activities					Primary Governmental Activities
General government	\$ 3,661,961	\$ -	\$ -	\$ -	\$ (3,661,961)
Education and recreation	2,699,882	1,276,808	5,400	-	(1,417,674)
Operations	4,941,717	-	-	-	(4,941,717)
Police	1,211,511	-	-	-	(1,211,511)
Planning and development	6,435,165	-	-	1,288,497	(5,146,668)
Interest	5,959,785	-	-	-	(5,959,785)
TOTAL GOVERNMENTAL ACTIVITIES	\$ 24,910,021	\$ 1,276,808	\$ 5,400	\$ 1,288,497	(22,339,316)
General Revenues					
					35,685,662
					692,378
					279,092
					410,238
					37,067,370
					14,728,054
					174,251,620
					721,488
					174,973,108
					\$ 189,701,162

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

BALANCE SHEET
GOVERNMENTAL FUNDS

December 31, 2016

	General (Corporate)	Debt Service	Construction and Development	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
ASSETS					
Cash and cash equivalents	\$ 5,884,302	\$ 721,465	\$ 3,235,226	\$ 3,894,933	\$ 13,735,926
Investments	6,047,693	87,193	-	1,479,494	7,614,380
Restricted cash and cash equivalents	-	-	-	953,561	953,561
Receivables (net, where applicable, of allowances for uncollectibles)					
Accounts	2,324	-	-	-	2,324
Property taxes	10,564,110	24,086,175	2,971,133	-	37,621,418
Accrued interest	6,782	-	-	1,331	8,113
Due from other governments	-	-	-	219,016	219,016
Prepaid items	215,744	-	5,561	-	221,305
TOTAL ASSETS	\$ 22,720,955	\$ 24,894,833	\$ 6,211,920	\$ 6,548,335	\$ 60,376,043

	General (Corporate)	Debt Service	Construction and Development	Nonmajor Governmental Funds	Total Governmental Funds
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE					
LIABILITIES					
Accounts payable	\$ 265,236	\$ -	\$ 385,622	\$ 412,811	\$ 1,063,669
Accrued payroll	241,536	-	64,668	-	306,204
Unearned revenue	56,812	-	688,852	809,459	1,555,123
Total liabilities	563,584	-	1,139,142	1,222,270	2,924,996
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	10,564,110	24,086,175	2,971,133	-	37,621,418
Total deferred inflows of resources	10,564,110	24,086,175	2,971,133	-	37,621,418
Total liabilities and deferred inflows of resources	11,127,694	24,086,175	4,110,275	1,222,270	40,546,414
FUND BALANCES					
Nonspendable - prepaid items	215,744	-	5,561	-	221,305
Restricted for debt service	-	808,658	-	-	808,658
Restricted for construction and development	-	-	-	1,690,738	1,690,738
Restricted for preserve improvements	-	-	-	266,400	266,400
Restricted for employee retirement	1,424,639	-	-	-	1,424,639
Restricted for specific projects and purposes	149,227	-	-	-	149,227
Restricted for liability insurance	167,607	-	-	-	167,607
Restricted for public safety	-	-	-	5,389	5,389
Unrestricted					
Assigned for subsequent year's budget	1,250,000	-	-	-	1,250,000
Assigned for construction and development	-	-	2,096,084	3,363,538	5,459,622
Unassigned	8,386,044	-	-	-	8,386,044
Total fund balances	11,593,261	808,658	2,101,645	5,326,065	19,829,629
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 22,720,955	\$ 24,894,833	\$ 6,211,920	\$ 6,548,335	\$ 60,376,043

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION**

December 31, 2016

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 19,829,629
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	312,087,670
The deferred charge on refunding of bonds is capitalized and amortized over the life of the bonds on the statement of net position	7,161,925
The deferred outflows of resources related to the pension plans is not a flow of current financial resources and thus is not reported in the funds	4,983,391
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds	
Bonds	(134,715,516)
Compensated absences payable	(324,015)
Net OPEB obligations payable	(400,091)
Net pension liability - IMRF	(4,290,753)
Net pension liability - SLEP	(1,775,231)
Premiums on bonds are another financing source in the year of issuance, but are shown as an increase in bonds payable and amortized over the life of the bonds on the statement of net position	(12,101,364)
Accrued interest on long-term liabilities is shown as a liability on the statement of net position	(233,573)
The deferred inflows of resources related to the pension plans is not a flow of current financial resources and thus is not reported in the funds	<u>(520,910)</u>
NET POSITION OF GOVERNMENTAL ACTIVITIES	<u>\$ 189,701,162</u>

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

For the Year Ended December 31, 2016

	General (Corporate)	Debt Service	Construction and Development	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Taxes					
Property	\$ 10,353,825	\$ 22,384,152	\$ 2,947,686	\$ -	\$ 35,685,663
Personal property replacement	346,189	-	346,189	-	692,378
Charges for service	198,802	-	-	-	198,802
TIF surplus distribution	15,599	-	-	-	15,599
Licenses and permits	140,493	-	939,014	-	1,079,507
Intergovernmental	5,400	263,493	-	1,288,497	1,557,390
Donations	-	-	-	2,000	2,000
Investment income	36,197	5,857	7,904	32,533	82,491
Miscellaneous	162,739	-	6,065	70,438	239,242
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	11,259,244	22,653,502	4,246,858	1,393,468	39,553,072
EXPENDITURES					
Current					
General government	3,484,698	220,113	-	19,351	3,724,162
Education and recreation	2,554,630	-	73,761	-	2,628,391
Operations	3,266,723	-	1,667,921	-	4,934,644
Police	1,731,551	-	-	1,431	1,732,982
Planning and development	576,794	-	1,742,509	687,237	3,006,540
Capital outlay	17,187	-	422,772	2,333,972	2,773,931
Debt service					
Principal retirement	-	17,260,000	-	-	17,260,000
Interest and fiscal charges	-	5,027,618	-	-	5,027,618
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures	11,631,583	22,507,731	3,906,963	3,041,991	41,088,268
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
	(372,339)	145,771	339,895	(1,648,523)	(1,535,196)

	General (Corporate)	Debt Service	Construction and Development	Nonmajor Governmental Funds	Total Governmental Funds
OTHER FINANCING SOURCES (USES)					
Transfers in	\$ -	\$ -	\$ 525,839	\$ 608,252	\$ 1,134,091
Transfers (out)	(647,344)	(263,493)	(223,254)	-	(1,134,091)
Insurance proceeds	36,645	-	15,930	16,394	68,969
Issuance of bonds	1,495,000	16,705,000	-	-	18,200,000
Premium on refunding bonds issued	-	2,031,945	-	-	2,031,945
Payment to escrow agent	-	(18,516,313)	-	-	(18,516,313)
Proceeds from the sale of capital assets	329	-	-	15,706	16,035
Total other financing sources (uses)	884,630	(42,861)	318,515	640,352	1,800,636
NET CHANGE IN FUND BALANCES	512,291	102,910	658,410	(1,008,171)	265,440
FUND BALANCES, JANUARY 1	11,080,970	705,748	1,443,235	6,334,236	19,564,189
FUND BALANCES, DECEMBER 31	\$ 11,593,261	\$ 808,658	\$ 2,101,645	\$ 5,326,065	\$ 19,829,629

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2016

NET CHANGE IN FUND BALANCES -	
TOTAL GOVERNMENTAL FUNDS	\$ 265,440
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, they are capitalized in the statement of activities	2,132,284
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	
Depreciation of capital assets	(3,789,935)
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	
Repayment of bonds	17,260,000
Payment to escrow agent for refunding	17,020,000
The issuance of long-term debt is reported as an other financing source in the governmental funds but as an addition to the principal outstanding in the statement of activities	
2016A bond issue - refunding	(16,705,000)
2016B bond issue	(1,495,000)
Premium on bonds issued	(2,031,945)
Loss on refunding of bonds	1,496,313
The accretion of interest long-term debt is not reported as an expenditure when bonds accrete in governmental funds but as an addition to principal outstanding in the statement of activities	(2,303,351)
The amortization of certain amounts related to the issuance of long-term debt are not a use of a financial resource	
Premium	2,068,317
Loss on refunding	(708,201)
The change in accrued interest on long-term debt is shown as a decrease of expense on the statement of activities	11,068
The change in the net OPEB obligation is shown as an increase of expenses on the statement of activities	33,685
The change in the net pension liability and related deferred outflows and inflows for IMRF is shown as an increase of pension expense on the statement of activities	1,409,744
The change in the compensated absences liability is shown as a reduction of expenses on the statement of activities	64,635
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	<u>\$ 14,728,054</u>

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF FIDUCIARY NET POSITION

December 31, 2016

ASSETS	
Cash and short-term investments	\$ 7,883
Investments, at fair value	
Equity mutual funds	145,474
Equity securities	449,214
U.S. agency investments	297,497
Municipal bonds	95,466
Corporate bonds	125,156
Mutual funds	59,490
Prepaid expenses	<u>22,115</u>
Total assets	<u>1,202,295</u>
LIABILITIES	
Unearned revenue	<u>2,169</u>
Total liabilities	<u>2,169</u>
NET PLAN POSITION RESTRICTED FOR OPEB BENEFITS	<u><u>\$ 1,200,126</u></u>

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended December 31, 2016

ADDITIONS

Contributions

Employer contributions \$ 282,000

Total contributions 282,000

Investment income

Net appreciation in fair value of investments 44,382

Interest and dividends 22,870

Total investment income 67,252

Less investment expense (10,372)

Net investment income 56,880

Total additions 338,880

DEDUCTIONS

Health insurance benefits 236,907

Less: retiree contributions (19,482)

Administrative expenses 5,900

Total deductions 223,325

NET INCREASE 115,555

**NET PLAN POSITION HELD IN TRUST
FOR OPEB BENEFITS**

January 1 1,084,571

December 31 \$ 1,200,126

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

NOTES TO FINANCIAL STATEMENTS

December 31, 2016

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Forest Preserve District of Will County, Illinois (the Forest Preserve) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Forest Preserve's accounting policies are described below.

a. Reporting Entity

The Forest Preserve is a legally separate political subdivision of the State of Illinois. It is governed by a 26-member Board of Commissioners. These financial statements present all funds of the Forest Preserve. The Friends of the Forest Preserve is a legally separate entity that does not meet the criteria to be included as a component unit of the Forest Preserve as it is not significant to the Forest Preserve. A component unit is a legally separate organization for which a primary government is financially accountable. However, the Forest Preserve is considered to be a component unit of Will County, Illinois (the County) since the Board of Commissioners of the Forest Preserve is the same as the County.

b. Basis of Presentation

The accounts of the Forest Preserve are organized and operated on the basis of funds. Funds are independent fiscal and accounting entities with self-balancing sets of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. A minimum number of funds are maintained for this purpose.

The following fund categories are used by the Forest Preserve:

Governmental funds are used to account for the Forest Preserve's general activities. The General (Corporate) Fund is the primary operating fund; accounting for all financial resources not accounted for in another fund. Special revenue funds account for revenue sources that are legally restricted or committed for specific purposes (except for capital projects funds). The Debt Service Fund accounts for the servicing of bonded general long-term debt using funds restricted, committed or assigned for debt service. Capital projects funds account for funds that are restricted, committed or assigned to the acquisition of capital assets or construction of major capital projects not financed by another fund.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Forest Preserve. The effect of material interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Forest Preserve has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Forest Preserve reports the following major governmental funds:

The General (Corporate) Fund is the Forest Preserve's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Debt Service Fund is used to account for the payment of principal and interest on the Forest Preserve's bonds, funded by an annual property tax levy restricted for debt service.

The following capital projects fund is also a major governmental fund:

The Construction and Development Fund derives its revenue primarily from local property taxes restricted by state statute for construction and development of Forest Preserve improvements. The Forest Preserve has chosen to report this fund as a major fund.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

c. Government-Wide and Fund Financial Statements (Continued)

The Forest Preserve does not report any proprietary funds.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. The Forest Preserve utilizes other postemployment benefit trust fund, the Retiree Health Insurance Trust Fund, to account for assets that the Forest Preserve holds in a fiduciary capacity.

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Forest Preserve generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal year, except for certain intergovernmental grants. Expenditures generally are recorded when a fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

The Forest Preserve reports unearned revenue and unavailable/deferred revenue on its financial statements. Unavailable revenues arise when a potential revenue does not meet both the available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Forest Preserve before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Forest Preserve has a legal claim to the resources, the liability and deferred inflows of resource for unearned and unavailable/deferred revenue are removed from the financial statements and revenue is recognized.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

e. Deposits and Investments

All investments with a maturity of one year or less when purchased are valued at cost amortized for premiums and discounts. All investments with a maturity greater than one year when purchased, other than non-negotiable certificates of deposit, are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Investments in the Illinois Metropolitan Investment Fund (IMET) have been valued at their share value which is the same as the fair value in IMET.

f. Property Taxes Receivable

Property taxes receivable are shown net of an allowance for uncollectible accounts as of the levy date. This allowance is determined by percentage of outstanding, past due tax levy years.

The Forest Preserve levies its real estate taxes by November for the subsequent fiscal year. Tax bills are prepared by the County and issued on or about May 1. The bills are payable in two installments, on or about June 1 and September 1. The County collects these taxes and remits them periodically. Property taxes attach as an enforceable lien on January 1 of the levy year.

g. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances between funds, if any, reported in the fund financial statements are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not expendable available financial resources.

h. Prepaid Items

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items. Prepaid items are accounted for using the consumption method.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

i. Capital Assets

Capital assets, which include property, buildings, equipment, preserve improvements, intangibles and infrastructure assets (e.g., bike trails, paths, roads, bridges and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the Forest Preserve as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Buildings, preserve improvements and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10-50
Preserve improvements	20-30
Equipment and vehicles	3-20

j. Compensated Absences

It is the Forest Preserve's policy to permit employees to accumulate earned but unused vacation, compensatory and sick time. Sick time is not paid upon separation or retirement; therefore, there is no liability and it is recorded only when used. Compensatory time is accrued when earned as a fund liability since it is payable or must be used within 60 days of the subsequent fiscal year. Vacation time is accrued in governmental funds if the employee has retired or terminated before year end but not yet been paid out. Vacation time is accrued at the government-wide level as it is earned by employees. Unused vacation and compensatory time is paid upon separation or retirement.

k. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. The unamortized gain (loss) on refunding are reported as deferred inflows/outflows and amortized into interest expense over the term of the related debt.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

k. Long-Term Obligations (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures/expenses.

l. Fund Balances/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not spendable in form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities or internally restricted via enabling legislation. Committed fund balance is constrained by formal actions of the Forest Preserve's Board of Commissioners, which is considered the Forest Preserve's highest level of decision-making authority. Formal actions include adoption of ordinances approved by the Board of Commissioners that can only be modified or rescinded by subsequent adoption of ordinances. Assigned fund balance represents amounts constrained by the Forest Preserve's intent to use them for a specific purpose. The authority to assign fund balance has been delegated, via the Forest Preserve's fund balance policy, to the Executive Director and the Director of Finance and Administration by the Board of Commissioners. Any residual fund balance in the General Fund and deficit balances in other funds are reported as unassigned.

The Forest Preserve's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Forest Preserve considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. Net investment in capital assets, represents the book value of capital assets less any long-term debt principal outstanding issued to construct capital assets.

None of the net positions or fund balances are restricted as a result from enabling legislation adopted by the Forest Preserve.

The Forest Preserve has a policy to maintain unassigned fund balance in the General Fund at a minimum of 25% of current year budgeted expenditures.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

m. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

n. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

2. DEPOSITS AND INVESTMENTS

The Forest Preserve's and Retiree Health Insurance Trust's (the Fund) investment policies authorize the Forest Preserve to invest in debt securities guaranteed by the United States Government (explicitly or implicitly), interest-bearing accounts and certificates of a bank (also savings and loans if fully FDIC insured and credit unions if main office is located in Illinois), certain commercial paper, certain money market mutual funds, certain repurchase agreements, municipal bonds, Illinois Funds (a money market fund created by the state legislature under the control of the State Treasurer that maintains a \$1 share value) and the Illinois Metropolitan Investment Fund (a money market fund created by the state legislature maintains a \$1 per share value). The Fund also allows investment in certain equity securities and mutual funds.

It is the policy of the Fund to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Forest Preserve and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

The Forest Preserve maintains a cash and investment pool that is available for use by all funds. In addition, investments are separately held by several of the Forest Preserve's funds.

a. District Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Forest Preserve's deposits may not be returned to it. The Forest Preserve's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance with the collateral held by an agent of the Forest Preserve in the Forest Preserve's name.

b. District Investments

The following table presents the investments and maturities of the Forest Preserve's debt securities as of December 31, 2016:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 2	2-5	6-10	Greater than 10
U.S. Treasury notes	\$ 2,450,632	\$ 1,855,633	\$ 594,999	\$ -	\$ -
U.S. agencies	1,398,540	1,398,540	-	-	-
TOTAL	\$ 3,849,172	\$ 3,254,173	\$ 594,999	\$ -	\$ -

In accordance with its investment policy, the Forest Preserve limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed within a two-year period. The investment policy limits the maximum maturity lengths of investments to five years (except for bond funds), and prohibits the selling of an investment before maturity, except for certain circumstances. Additionally, the Forest Preserve categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Forest Preserve has the following recurring fair value measurements as of December 31, 2016. The U.S. Treasury notes are valued using quoted prices in active markets for identical assets (Level 1 inputs). The U.S. agency obligations are valued using quoted matrix pricing models (Level 2 inputs).

It is the policy of the Forest Preserve to limit its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government and by limiting investment in municipal bonds in the highest four credit rating categories. Illinois Funds, and U.S. agency investments are rated AAA.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

b. District Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Forest Preserve will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Forest Preserve's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the investment held by a custodian acting as the Forest Preserve's agent in its name. Illinois Funds and money market mutual funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that a single investment instrument or type makes up a significant portion of the Forest Preserve's portfolio, resulting in concentrated risk. The Forest Preserve's investment policy requires diversification away from specific instruments or issuers. In addition, a portion of the portfolio should be continuously invested in internally diversified funds, such as local government investment pools.

c. Retiree Health Insurance Trust Fund Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy requires deposits in financial institutions that participate in the FDIC program and pledging of collateral for all bank balances in excess of federal depository insurance at 102% of the uninsured amounts with the collateral held by an independent third party agent of the Fund or the Federal Reserve Bank in the Fund's name.

d. Retiree Health Insurance Trust Fund Investments

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2016:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
U.S. agencies	\$ 297,497	\$ 74,976	\$ 222,521	\$ -	\$ -
Municipal bonds	95,466	20,166	75,300	-	-
Corporate bonds	125,156	50,034	75,122	-	-
TOTAL	\$ 518,119	\$ 145,176	\$ 372,943	\$ -	\$ -

2. DEPOSITS AND INVESTMENTS (Continued)

d. Retiree Health Insurance Trust Fund Investments (Continued)

In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for paying benefits and maximizing yields for funds not needed within a one-year period. The investment policy limits the maturities to match cash flow needs and to provide for future funding of liabilities. Additionally, the Forest Preserve categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Fund has the following recurring fair value measurements as of December 31, 2016. The U.S. agency obligations, corporate bonds and municipal bonds are valued using quoted matrix pricing models (Level 2 inputs). The Fund also holds investments in equity securities and mutual funds, which are valued using quoted prices in active markets for identical assets (Level 1 inputs).

It is the policy of the Fund to limit its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government and by limiting investment in securities with higher credit risks, including not allowing investments stock options, call options and any form of derivative. The corporate bonds are rated Aa3 to A1 and the municipal bonds are rated Aa2 to Aaa. The U.S. agency investments are rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Forest Preserve will not be able to recover the value of its investments that are in possession of an outside party. The Fund's investment policy does not address custodial credit risk for investments as of December 31, 2016; however, the Fund does not have any exposure to custodial credit risk as of December 31, 2016.

Concentration of credit risk is the risk that a single investment instrument or type makes up a significant portion of the Fund's portfolio, resulting in concentrated risk. The Fund's investment policy requires diversification away from specific instruments or issuers.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

3. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2016 was as follows:

	Balances January 1	Increases	Decreases	Balances December 31
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 268,520,850	\$ 18,747	\$ -	\$ 268,539,597
Construction in progress	1,323,976	1,520,665	390,367	2,454,274
Total capital assets not being depreciated	269,844,826	1,539,412	390,367	270,993,871
Capital assets being depreciated				
Buildings and preserve improvements	70,630,751	521,564	-	71,152,315
Equipment and vehicles	5,170,785	461,676	76,795	5,555,666
Total capital assets being depreciated	75,801,536	983,240	76,795	76,707,981
Less accumulated depreciation for				
Buildings and preserve improvements	27,451,352	3,418,446	-	30,869,798
Equipment and vehicles	4,449,690	371,489	76,795	4,744,384
Total accumulated depreciation	31,901,042	3,789,935	76,795	35,614,182
Total capital assets being depreciated, net	43,900,494	(2,806,695)	-	41,093,799
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 313,745,320	\$ (1,267,283)	\$ 390,367	\$ 312,087,670

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

GOVERNMENTAL ACTIVITIES	
General government	\$ 162,315
Education and recreation	304,717
Operations	267,637
Police	83,607
Planning and development	2,971,659
TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES	\$ 3,789,935

4. GENERAL OBLIGATION LONG-TERM DEBT

General Obligation Capital Appreciation Bonds, Series 1999B: On May 27, 1999, the Forest Preserve issued \$45,167,082 in general obligation capital appreciation bonds dated May 1, 1999, to provide funds for the acquisition and development of forest preserve land. The Series 1999B Bonds outstanding as of December 31, 2016 totaling \$26,115,516 bear interest ranging from 4.80% to 5.42%. Interest is not paid but rather accretes to principal each June 1 and December 1. The principal matures December 1, 2011 through December 1, 2018 in accreted values totaling \$92,990,000.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

4. GENERAL OBLIGATION LONG-TERM DEBT (Continued)

General Obligation Limited Tax Bonds, Series 2007: On December 12, 2007, the Forest Preserve sold \$10,000,000 general obligation limited tax bonds, Series 2007, dated December 12, 2007 to purchase land for future use. The Series 2007 Bonds outstanding as of December 31, 2016 totaling \$10,000,000 bear interest at 4.18%. Interest is payable semiannually on June 15 and December 15 and the bonds mature serially on December 15 annually beginning on December 15, 2024 through December 15, 2027.

General Obligation Limited Tax Bonds, Series 2008A: On January 3, 2008, the Forest Preserve sold \$30,000,000 general obligation limited tax bonds, Series 2008A, dated January 3, 2008 to purchase land for future use. The Series 2008A Bonds outstanding as of December 31, 2016 totaling \$2,050,000 bear interest ranging from 3.5% to 5.0%. Interest is payable semiannually on June 15 and December 15 and the bonds mature serially on December 15 annually beginning on December 15, 2011 through December 15, 2024.

General Obligation Unlimited Tax Bonds, Series 2009: On October 28, 2009, the Forest Preserve sold \$4,200,000 taxable general obligation unlimited tax bonds, Series 2009, Build America Bonds, to improve current forest preserves and purchase new land for future forest preserves. The Series 2009 Bonds outstanding as of December 31, 2016 totaling \$4,200,000 bear interest at 5.50% to 5.75%. Pursuant to the American Recovery and Reinvestment Act, the Forest Preserve is eligible to receive a rebate from the U.S. Treasury Department of approximately 35% of the interest paid each year. Interest is payable semiannually on June 15 and December 15 and the bonds mature serially on December 15 annually beginning on December 15, 2025 through December 15, 2028.

General Obligation Limited Tax Bonds, Series 2010A: On August 13, 2010, the Forest Preserve sold \$10,000,000 taxable general obligation limited tax bonds, Series 2010A, Build America Bonds, to improve current forest preserves and purchase new land for future forest preserves. The Series 2010A Bonds outstanding as of December 31, 2016 totaling \$10,000,000 bear interest at 5.712%. Pursuant to the American Recovery and Reinvestment Act, the Forest Preserve is eligible to receive a rebate from the U.S. Treasury Department of approximately 35% of the interest paid each year. Interest is payable semiannually on June 15 and December 15 and the bonds mature serially on December 15 annually beginning on December 15, 2028 through December 15, 2030.

General Obligation Unlimited Tax Refunding Bonds, Series 2012: On February 28, 2012, the Forest Preserve issued \$65,805,000 general obligation unlimited tax refunding bonds, Series 2012. The proceeds of the bonds are being used to advance refund certain of the Forest Preserve's outstanding General Obligation Bonds, Series 2005A, dated June 16, 2005 and General Obligation Bonds, Series 2005B, dated January 4, 2006 and pay costs of issuance of the bonds. The Series 2012 Bonds outstanding as of December 31, 2016 totaling \$64,495,000 bear interest at 3% to 5%. Interest on the bonds is payable semiannually, each June 15 and December 15, commencing June 15, 2012 and the bonds mature serially on December 15 of each year commencing December 15, 2016 through December 15, 2024. As a result of the refunding transaction, the Forest Preserve achieved a cash flow saving of \$4,841,677 and an economic gain of \$4,199,339.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

4. GENERAL OBLIGATION LONG-TERM DEBT (Continued)

General Obligation Limited Tax Refunding Bonds, Series 2016A: On May 26, 2016, the Forest Preserve issued \$16,705,000 general obligation limited tax refunding bonds, Series 2016A. The proceeds of the bonds are being used to advance refund certain of the Forest Preserve's outstanding General Obligation Bonds, Series 2008A, dated January 3, 2008 and pay costs of issuance of the bonds. The Series 2016 Bonds outstanding as of December 31, 2016 totaling \$16,360,000 bear interest at 2% to 5%. Interest on the bonds is payable semiannually, each June 15 and December 15, commencing December 15, 2016. The bonds mature serially on December 15 of each year commencing December 15, 2016 through December 15, 2024. As a result of the refunding transaction, the Forest Preserve achieved a cash flow saving of \$2,000,219 and an economic gain of \$1,868,840.

General Obligation Limited Tax Bonds, Series 2016B: On November 4, 2016, the Forest Preserve issued \$1,495,000 in taxable general obligation limited tax bonds, series 2016B. The proceeds of the bonds are being used to make a contribution to IMRF to fund the Forest Preserve's early retirement benefit offered to employees during the period July 1, 2015 through June 30, 2016. The Series 2016B Bonds outstanding as of December 31, 2016 is \$1,495,000 and bears an interest rate of 1.50% per annum. Interest on the bonds is payable semiannually, each June 15 and December 15, commencing on June 15, 2017. The bonds mature serially on December 15 of each year commencing December 15, 2017 through December 15, 2019.

The bond debt service requirements to maturity are as follows:

Fiscal Year Ending December 31,	General Obligation Bonds		
	Principal	Interest	Total
2017	\$ 4,815,000	\$ 5,200,154	\$ 10,015,154
2018	4,995,000	4,991,750	9,986,750
2019	12,625,000	4,783,400	17,408,400
2020	12,345,000	4,169,650	16,514,650
2021	13,370,000	3,552,400	16,922,400
2022	12,225,000	2,883,900	15,108,900
2023	12,260,000	2,349,300	14,609,300
2024	12,295,000	1,814,450	14,109,450
2025	4,030,000	1,204,046	5,234,046
2026	4,155,000	1,022,392	5,177,392
2027	4,285,000	834,513	5,119,513
2028	4,410,000	640,200	5,050,200
2029	3,330,000	387,844	3,717,844
2030	3,460,000	197,636	3,657,636
TOTAL	\$ 108,600,000	\$ 34,031,635	\$ 142,631,635

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

4. GENERAL OBLIGATION LONG-TERM DEBT (Continued)

Fiscal Year Ending December 31,	General Obligation Capital Appreciation Bonds Series 1999B	
	Accretion	Principal Repayment
2017	\$ 1,605,368	\$ 14,070,000
2018	839,116	14,490,000
TOTAL	\$ 2,444,484	\$ 28,560,000

Changes in governmental activities long-term debt during the fiscal year ended December 31, 2016 are as follows:

	Balances January 1	Additions	Retirements	Balances December 31	Current Portion
1999B General Obligation Capital Appreciation Bonds	\$ 37,472,165	\$ 2,303,351	\$ 13,660,000	\$ 26,115,516	\$ 14,070,000
2007 General Obligation Limited Tax Bonds	10,000,000	-	-	10,000,000	-
2008A General Obligation Bonds	21,015,000	-	18,965,000	2,050,000	2,050,000
2009 General Obligation Bonds	4,200,000	-	-	4,200,000	-
2010A General Obligation Bonds	10,000,000	-	-	10,000,000	-
2012 General Obligation Bonds	65,805,000	-	1,310,000	64,495,000	2,270,000
2016A General Obligation Bonds	-	16,705,000	345,000	16,360,000	-
2016B General Obligation Bonds	-	1,495,000	-	1,495,000	495,000
Unamortized premium on bonds	12,137,735	2,031,945	2,068,317	12,101,363	-
*Compensated absences	388,650	32,528	97,163	324,015	81,004
*Net OPEB obligation	433,776	-	33,685	400,091	-
TOTAL GENERAL LONG-TERM DEBT	\$ 161,452,326	\$ 22,567,824	\$ 36,479,165	\$ 147,540,985	\$ 18,966,004

*These liabilities are retired primarily by the General Fund and the Construction and Development Fund.

The schedule of the Forest Preserve's legal debt margin as of December 31, 2016 is as follows:

ASSESSED VALUATION - 2015 (Latest information available)	<u>\$ 18,461,135,662</u>
Statutory debt limitation (2.3% of assessed valuation)	\$ 424,606,120
Less general obligation bonds	<u>(146,816,879)</u>
LEGAL DEBT MARGIN	<u>\$ 277,789,241</u>

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS

The Forest Preserve contributes to two defined benefit pension plans: the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system, and the Sheriff’s Law Enforcement Personnel Fund (SLEP), which is administered by IMRF, an agent multiple-employer public employee retirement system. The benefits, benefit levels, employee contributions and employer contributions for all plans are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly. None of the pension plans issue separate reports on the pension plans. However, IMRF does issue a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF online at www.imrf.org.

a. Plan Membership

At December 31, 2015, IMRF and SLEP membership consisted of:

	Illinois Municipal Retirement	Sheriff’s Law Enforcement Personnel
Inactive employees or their beneficiaries currently receiving benefits	57	18
Inactive employees entitled to but not yet receiving benefits	50	5
Active employees	98	12
TOTAL	205	35

b. Benefits Provided

Illinois Municipal Retirement Fund

All employees (other than those covered by SLEP) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

b. Benefits Provided (Continued)

Illinois Municipal Retirement Fund (Continued)

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

Sherriff's Law Enforcement Personnel

SLEP provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, having accumulated at least 20 years of SLEP service and terminating IMRF participation on or after January 1, 1988, may elect to retire at or after age 50 with no early retirement discount penalty. SLEP members meeting these two qualifications are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5% of their final rate of earnings, for each year of credited service up to 32 years or 80% of their final rate of earnings. For those SLEP members retiring with less than 20 years of SLEP service, the regular IMRF pension formula applies.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 50 (reduced benefits) or after age 55 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5% of their final rate of earnings, for each year of credited service up to 30 years of service to a maximum of 75%. SLEP also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

c. Contributions

Participating members are required to contribute 4.50% of their annual salary to IMRF and 6.50% of their annual salary to SLEP. The Forest Preserve is required to contribute the remaining amounts necessary to fund IMRF and SLEP as specified by statute. The employer rates for calendar years 2015 and 2016 were 9.86% and 11.57%, respectively, for IMRF. The employer rates for calendar years 2015 and 2016 were 47.40% and 29.51%, respectively, for SLEP.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

d. Actuarial Assumptions

The Forest Preserve's net pension liability was measured as of December 31, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

	Illinois Municipal Retirement	Sheriff's Law Enforcement Personnel
Actuarial valuation date	December 31, 2015	December 31, 2015
Actuarial cost method	Entry-age normal	Entry-age normal
Assumptions		
Inflation	2.75%	2.75%
Salary increases	3.75% to 14.50%	3.75% to 14.50%
Interest rate	7.50%	7.50%
Cost of living adjustments	3.50%	3.50%
Asset valuation method	Market value	Market value

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

e. Discount Rate

The discount rate used to measure the total pension liability was 7.48% for IMRF and 7.46% for SLEP. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Forest Preserve contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, IMRF's and SLEP's fiduciary net position was projected to not be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was blended with the AA rated GO Bond Index at December 31, 2015 of 3.57% to arrive at the respective discount rates used to determine the total pension liability.

f. Changes in the Net Pension Liability

Illinois Municipal Retirement Fund

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2015	\$ 27,363,109	\$ 25,650,989	\$ 1,712,120
Changes for the period			
Service cost	655,598	-	655,598
Interest	2,044,038	-	2,044,038
Difference between expected and actual experience	408,393	-	408,393
Changes in assumptions	79,233	-	79,233
Employer contributions	-	661,853	(661,853)
Employee contributions	-	304,710	(304,710)
Net investment income	-	128,486	(128,486)
Benefit payments and refunds	(874,135)	(874,135)	-
Other (net transfer)	-	(486,420)	486,420
Net changes	2,313,127	(265,506)	2,578,633
BALANCES AT DECEMBER 31, 2015	\$ 29,676,236	\$ 25,385,483	\$ 4,290,753

Changes in assumptions related to retirement age and mortality were made since the prior measurement date.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

f. Changes in the Net Pension Liability (Continued)

Sheriff's Law Enforcement Personnel Fund

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2015	\$ 5,760,969	\$ 4,015,366	\$ 1,745,603
Changes for the period			
Service cost	145,875	-	145,875
Interest	424,873	-	424,873
Difference between expected and actual experience	(83,615)	-	(83,615)
Changes in assumptions	-	-	-
Employer contributions	-	217,247	(217,247)
Employee contributions	-	55,214	(55,214)
Net investment income	-	20,065	(20,065)
Benefit payments and refunds	(277,125)	(277,125)	-
Other (net transfer)	-	164,979	(164,979)
Net changes	210,008	180,380	29,628
BALANCES AT DECEMBER 31, 2015	\$ 5,970,977	\$ 4,195,746	\$ 1,775,231

Changes in assumptions related to retirement age and mortality were made since the prior measurement date.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

- g. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

Illinois Municipal Retirement Fund

For the year ended December 31, 2016, the Forest Preserve recognized pension expense of \$835,373. At December 31, 2016, the Forest Preserve reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources. The following amounts related to the measurement period ended December 31, 2015:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer contributions after the measurement date	\$ 1,942,705	\$ -
Difference between expected and actual experience	338,882	422,707
Changes in assumption	564,664	-
Net difference between projected and actual earnings on pension plan investments	1,627,431	-
TOTAL	<u>\$ 4,473,682</u>	<u>\$ 422,707</u>

\$1,942,705 reported as deferred outflows of resources related to pensions resulting from Forest Preserve contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2017	\$ 524,929
2018	524,929
2019	524,929
2020	457,266
2021	76,217
TOTAL	<u>\$ 2,108,270</u>

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

- g. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

Sheriff's Law Enforcement Personnel Fund

For the year ended December 31, 2016, the Forest Preserve recognized pension expense of \$(113,885). At December 31, 2016, the Forest Preserve reported deferred outflows of resources and deferred inflows of resources related to SLEP from the following sources. The following amounts are related to the measurement period ended December 31, 2015:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer contributions after the measurement date	\$ 188,528	\$ -
Difference between expected and actual experience	-	98,203
Changes in assumption	59,828	-
Net difference between projected and actual earnings on pension plan investments	261,353	-
TOTAL	\$ 509,709	\$ 98,203

\$188,528 reported as deferred outflows of resources related to pensions resulting from the Forest Preserve's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SLEP will be recognized in pension expense as follows:

Year Ending
December 31,

2017	\$ 59,971
2018	59,971
2019	55,176
2020	47,860
TOTAL	\$ 222,978

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

h. Discount Rate Sensitivity

Illinois Municipal Retirement Fund

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Forest Preserve calculated using the discount rate of 7.48% as well as what the Forest Preserve's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.48%) or 1 percentage point higher (8.48%) than the current rate:

	1% Decrease (6.48%)	Current Discount Rate (7.48%)	1% Increase (8.48%)
Net pension liability	\$ 8,606,022	\$ 4,290,753	\$ 777,588

Sheriff's Law Enforcement Personnel Fund

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Forest Preserve calculated using the discount rate of 7.46% as well as what the Forest Preserve's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.46%) or 1 percentage point higher (8.46%) than the current rate:

	1% Decrease (6.46%)	Current Discount Rate (7.46%)	1% Increase (8.46%)
Net pension liability	\$ 2,563,613	\$ 1,775,231	\$ 1,129,545

6. OTHER POSTEMPLOYMENT BENEFITS

a. Plan Description

In addition to providing the pension benefits described, the Forest Preserve provides other postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the Forest Preserve and can be amended by the Forest Preserve through its personnel manual and union contract. The OPEB plan issues a separate report that includes required supplementary information and trend information. This report can be obtained from the Treasurer of the plan at 17540 W. Laraway Road, Joliet, Illinois 60433. The activity of the plan is reported in the Fund.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

6. OTHER POSTEMPLOYMENT BENEFITS (Continued)

b. Benefits Provided

The Forest Preserve provides postemployment health care and life insurance benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the Forest Preserve's retirement plans (IMRF) and have been employed for at least seven years with the Forest Preserve, ten years for employees hired on or after January 1, 2015.

All health care benefits are provided through the Forest Preserve's third party indemnity plan or through the union's third party indemnity plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care, vision care, dental care and prescriptions. The benefit for employees hired before January 1, 2015, which is 100% of the premium, is available for ten years or until the employee becomes Medicare eligible, whichever occurs first. The retiree will be responsible for 100% of any dependent coverage.

For employees hired on or after January 1, 2015, the Forest Preserve will pay 50% of the premium for individual coverage for employees with ten years of service, increasing by 5% per year of service for the next ten years to a maximum of 100%, up to Medicare eligible.

c. Membership

At December 31, 2016, membership consisted of:

Number of active participants	
Eligible for Retiree Health Benefits	25
Not yet eligible for Retiree Health Benefits	79
Number of active participants	104
Number of inactive employees and beneficiaries enrolled in health care	21
TOTAL	125
Participating employers	1

d. Funding Policy

The Forest Preserve negotiates the contribution percentages between the Forest Preserve and employees through the union contracts and the personnel policy.

For the fiscal year ended December 31, 2016, the Forest Preserve contributed \$282,000. The Forest Preserve is not required to advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the plan until retirement.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

6. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Annual OPEB Costs and Net OPEB Obligation

The Forest Preserve's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014, 2015 and 2016 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Contributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2014	\$ 189,088	\$ 155,000	81.97%	\$ 426,081
2015	189,695	182,000	96.25%	433,776
2016	248,315	282,000	113.56%	400,091

The net OPEB obligation (NOPEBO) as of December 31, 2016 was calculated as follows:

Annual required contribution	\$ 242,475
Interest on net OPEB obligation	25,376
Adjustment to annual required contribution	<u>(19,536)</u>
Annual OPEB cost	248,315
Contributions made	<u>282,000</u>
Decrease in net OPEB obligation	(33,685)
Net OPEB obligation, beginning of year	<u>433,776</u>
NET OPEB OBLIGATION, END OF YEAR	<u>\$ 400,091</u>

Funded Status and Funding Progress. The funded status of the plan as of December 31, 2016, most recent information available, was as follows:

Actuarial accrued liability (AAL)	\$ 2,931,725
Actuarial value of plan assets	1,200,126
Unfunded actuarial accrued liability (UAAL)	1,731,599
Funded ratio (actuarial value of plan assets/AAL)	40.9%
Covered payroll (active plan members)	\$ 6,092,140
UAAL as a percentage of covered payroll	28.4%

See the schedule of funding progress in the required supplementary information immediately following the notes to financial statements for additional information related to the funded status of the plan.

6. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Annual OPEB Costs and Net OPEB Obligation (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2016 actuarial valuation, the entry-age actuarial cost method was used. The actuarial assumptions included a 4.53% investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate of 4% to 8%. Both rates include a 3% inflation assumption. The actuarial value of assets was based on fair value at December 31, 2016. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a 30-year open basis.

7. RISK MANAGEMENT

The Forest Preserve is exposed to various risks related to torts; theft of, damage to and destruction of assets; errors and omissions; employee health; injuries to employees; and net income losses. Employee health is covered by third party indemnity contracts. The Forest Preserve is a member of the Park District Risk Management Agency (PDRMA), a risk management pool of park and forest preserve districts and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials' and workers' compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. Settled claims have not exceeded coverage in the current or prior two fiscal years.

7. RISK MANAGEMENT (Continued)

In the event losses exceeded the per occurrence self-insured and reinsurance limit, the Forest Preserve would be liable for the excess amount. PDRMA's Board of Directors evaluates the aggregate self-insured limit annually.

As a member of PDRMA, the Forest Preserve is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the Forest Preserve and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the Forest Preserve's governing body.

The Forest Preserve is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, to cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

Since 97% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the member balances are adjusted annually as more recent loss information becomes available.

Complete financial statements for PDRMA can be obtained from the PDRMA's administration offices at 2033 Burlington Avenue, Lisle, Illinois 60532.

8. JOINTLY GOVERNED ORGANIZATIONS

Old Plank Road Trail Commission: The Forest Preserve is a participant with several villages and other municipalities in a cost-sharing agreement to develop and maintain a bicycle path between the members of the agreement along an abandoned rail right of way. The members of the agreement contribute monies for the expenditures of the project, based on costs associated to that member, for which reimbursements have been applied for from various government agencies. Financial statements are available from the commission summarizing the activities of the agreement.

Thorn Creek Commission: The Forest Preserve is a participant with two villages in a cost-sharing agreement that operates a nature center. The members share equally in the costs of operating the nature center. Financial statements are available from the commission summarizing the activities of the agreement.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

9. INTERFUND ACTIVITY - TRANSFERS

Amounts transferred in (out) to major individual funds are as follows:

	In	(Out)
General Fund	\$ -	\$ 647,344
Debt Service Fund	-	263,493
Construction and Development Fund	525,839	223,254
Nonmajor Governmental Funds	608,252	-
TOTAL	\$ 1,134,091	\$ 1,134,091

The transfer of \$223,254 from the Construction and Development Fund and the \$647,344 from the General Fund to the Nonmajor Governmental Fund and Construction and Development Fund is for vehicle and computer replacement costs. These amounts will not be repaid.

The transfer of \$263,493 from the Debt Service Fund to the Construction and Development Fund was for the transfer of Build America bond rebates which were appropriated for construction and development. These amounts will not be repaid.

10. CHANGE IN ACCOUNTING PRINCIPLES

In 2015, the Forest Preserve adopted Government Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions, an Amendment of GASB Statement No. 27*.

The new standard requires the Forest Preserve to recognize a liability, deferred inflows and deferred outflows in its government-wide financial statements for the net pension liability associated with its pension plan(s).

In 2016, the Forest Preserve made a determination to report information from the December 31, 2015 actuarial evaluation from IMRF and SLEP in order to continue its dedication to timely financial reporting. Therefore, the related accounts were restated for the prior year to reflect the net pension liabilities and deferred outflows from December 31, 2014.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. CHANGE IN ACCOUNTING PRINCIPLES (Continued)

The beginning net position reported in the government-wide financial statements has been restated to reflect the new guidance as follows:

	<u>Governmental Activities</u>
BEGINNING NET POSITION, AS PREVIOUSLY REPORTED	\$ 174,251,620
IMRF	
Deferred outflows	(1,642,543)
Net pension liability	2,578,633
Deferred inflows	(100,717)
SLEP	
Deferred outflows	(195,602)
Net pension liability	29,628
Deferred inflows	52,089
BEGINNING NET POSITION, AS RESTATED	<u>\$ 174,973,108</u>

11. SUBSEQUENT EVENT

On April 3, 2017, the Forest Preserve's Operations & Law Enforcement Facility caught fire. The building damaged in the fire was specifically used by the maintenance & operations department for office space, equipment storage and storage of certain Forest Preserve vehicles. The estimated loss due to the fire damage is in excess of \$1 million. It is anticipated that any losses resulting from the fire will be covered under the Forest Preserves' property and casualty insurance policy, with the exception of the \$1,000 deductible.

REQUIRED SUPPLEMENTARY INFORMATION

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Taxes			
Property	\$ 10,340,362	\$ 10,340,362	\$ 10,353,825
Personal property replacement	327,500	327,500	346,189
Charges for service	241,767	241,767	198,802
TIF surplus distribution	15,000	15,000	15,599
Licenses and permits	164,250	164,250	140,493
Intergovernmental	500	500	5,400
Investment income	26,500	26,500	36,197
Miscellaneous	107,500	107,500	162,739
	<hr/>	<hr/>	<hr/>
Total revenues	11,223,379	11,223,379	11,259,244
EXPENDITURES			
Current			
General government	4,952,944	4,952,944	3,484,698
Education and recreation	2,648,104	2,648,104	2,554,630
Operations	3,381,156	3,381,156	3,266,723
Police	1,756,674	1,756,674	1,731,551
Planning and development	568,653	568,653	576,794
Capital outlay	18,500	18,500	17,187
	<hr/>	<hr/>	<hr/>
Total expenditures	13,326,031	13,326,031	11,631,583
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<hr/>	<hr/>	<hr/>
	(2,102,652)	(2,102,652)	(372,339)
OTHER FINANCING SOURCES (USES)			
Insurance proceeds	-	-	36,645
Issuance of bonds	2,300,000	2,300,000	1,495,000
Sale of asset	-	-	329
Transfers (out)	(647,346)	(647,346)	(647,344)
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	1,652,654	1,652,654	884,630
NET CHANGE IN FUND BALANCE	<hr/>	<hr/>	<hr/>
	\$ (449,998)	\$ (449,998)	512,291
FUND BALANCE, JANUARY 1			<hr/>
			11,080,970
FUND BALANCE, DECEMBER 31			<hr/>
			\$ 11,593,261

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF EMPLOYER CONTRIBUTIONS
ILLINOIS MUNICIPAL RETIREMENT FUND AND
SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

Last Two Fiscal Years

FISCAL YEAR ENDING DECEMBER 31,	2015		2016	
	IMRF	SLEP	IMRF	SLEP
Actuarially determined contribution	\$ 661,852	\$ 217,247	\$ 541,012	\$ 188,528
Contributions in relation to the actuarially determined contribution	661,853	217,247	541,012	188,528
CONTRIBUTION DEFICIENCY (Excess)	\$ (1)	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 5,720,418	\$ 736,182	\$ 5,486,379	\$ 397,755
Contributions as a percentage of covered-employee payroll	11.57%	29.51%	9.86%	47.40%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 28 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 4.40% to 16.00% compounded annually and postretirement benefit increases of 3.00% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be completed, information will be presented for as many years as is available.

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**SCHEDULE OF EMPLOYER CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFITS PLAN**

December 31, 2016

<u>Year Ended December 31,</u>	<u>Employer Contributions</u>	<u>Annual OPEB Required Contribution (ARC)</u>	<u>Percentage Contributed</u>
2016	\$ 282,000	\$ 242,475	116.30%
2015	182,000	182,097	99.95%
2014	155,000	182,097	85.12%
2013	153,000	153,041	99.97%
2012	110,000	153,041	71.88%
2011	125,000	153,041	81.68%

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY AND RELATED RATIOS
ILLINOIS MUNICIPAL RETIREMENT FUND AND
SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

Last Two Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2014		2015	
	IMRF	SLEP	IMRF	SLEP
TOTAL PENSION LIABILITY				
Service cost	\$ 706,511	\$ 131,733	\$ 655,598	\$ 145,875
Interest	1,900,796	401,538	2,044,038	424,873
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	(624,141)	(59,126)	408,393	(83,615)
Changes of assumptions	736,667	106,866	79,233	-
Benefit payments, including refunds of member contributions	(694,827)	(259,026)	(874,135)	(277,125)
Net change in total pension liability	2,025,006	321,985	2,313,127	210,008
Total pension liability - beginning	25,338,103	5,438,984	27,363,109	5,760,969
TOTAL PENSION LIABILITY - ENDING	\$ 27,363,109	\$ 5,760,969	\$ 29,676,236	\$ 5,970,977
PLAN FIDUCIARY NET POSITION				
Contributions - employer	\$ 658,311	\$ 201,895	\$ 661,853	\$ 217,247
Contributions - member	257,825	54,410	304,710	55,214
Net investment income	1,465,324	231,433	128,486	20,065
Benefit payments, including refunds of member contributions	(694,827)	(259,026)	(874,135)	(277,125)
Administrative expense	53,298	(8,696)	(486,420)	164,979
Net change in plan fiduciary net position	1,739,931	220,016	(265,506)	180,380
Plan fiduciary net position - beginning	23,911,058	3,795,350	25,650,989	4,015,366
PLAN FIDUCIARY NET POSITION - ENDING	\$ 25,650,989	\$ 4,015,366	\$ 25,385,483	\$ 4,195,746
EMPLOYER'S NET PENSION LIABILITY	\$ 1,712,120	\$ 1,745,603	\$ 4,290,753	\$ 1,775,231
Plan fiduciary net position as a percentage of the total pension liability	93.74%	69.70%	85.54%	70.27%
Covered-employee payroll	\$ 5,802,686	\$ 735,151	\$ 5,720,418	\$ 736,182
Employer's net pension liability as a percentage of covered-employee payroll	29.51%	237.45%	75.01%	241.14%

Changes in assumptions related to retirement age and mortality were made since the prior measurement date, relating to all years being presented.

The Forest Preserve implemented GASB Statement No. 68 for the fiscal year end December 31, 2015.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be completed, information will be presented for as many years as is available.

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF FUNDING PROGRESS
OTHER POSTEMPLOYMENT BENEFITS PLAN

December 31, 2016

Actuarial Valuation Date December 31,	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry-Age Normal	(3) Funded Ratio (1) / (2)	(4) Unfunded Actuarial Accrued Liability (UAAL) (2) - (1)	(5) Active Members Covered Payroll	UAAL as a Percentage of Covered Payroll (4) / (5)
2016	\$ 1,200,126	\$ 2,931,725	40.94%	\$ 1,731,599	\$ 6,092,140	28.42%
2015	N/A	N/A	N/A	N/A	N/A	N/A
2014	N/A	N/A	N/A	N/A	N/A	N/A
2013	987,051	2,392,595	41.25%	1,405,544	6,253,000	22.48%
2012	N/A	N/A	N/A	N/A	N/A	N/A
2011	N/A	N/A	N/A	N/A	N/A	N/A

N/A - Actuarial valuations are required to be performed every third year. Therefore, information was unavailable for those years for which an actuarial valuation was not performed.

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2016

BUDGETARY AND LEGAL COMPLIANCE

Annual appropriated budgets, as required by state statutes, are adopted on a basis consistent with generally accepted accounting principles for the general fund, debt service fund and capital projects fund, with the exception of the Police Equipment, Waste Management Fees and Insite Funds. All annual appropriations lapse at year end.

A proposed budget is prepared by staff and presented to the governing body for review by late August. The governing body holds public hearings and may add to, subtract from or change appropriations. Final adoption occurs before the first Monday in December.

The appropriated budget is prepared by fund, function, organizational unit, activity, character and line item. All transfers of appropriations require the approval of the Board of Commissioners. One appropriation amendment was made throughout the year. The amounts reported in the financial statements and required supplementary information are the original appropriation and the final amended appropriation. State law mandates that the legal level of budgetary control be at the fund level; however, the Board of Commissioners has established the legal level of control at the line item level (e.g., uniforms) for the General Fund and the fund level for all other funds.

Expenditures of \$22,507,731 exceeded budget of \$22,424,388 in the Debt Service Fund.

Additionally, expenditures of \$350,860 exceeded budget of \$194,200 in the Vehicle Replacement Fund.

**COMBINING AND INDIVIDUAL FUND FINANCIAL
STATEMENTS AND SCHEDULES**

MAJOR GOVERNMENTAL FUNDS

GENERAL (CORPORATE) FUND

The General (Corporate) Fund is the general operating fund of the Forest Preserve. It is used to account for all financial resources except those accounted for in another fund.

DEBT SERVICE FUND

The Debt Service Fund is used to account for the payment of principal and interest on the Forest Preserve's bonds, funded by an annual property tax levy restricted for the repayment of principal and interest on the bonds and interest earnings assigned for the repayment of the bonds.

CAPITAL PROJECTS FUND

The Capital Projects Fund is used to account for financial resources that are restricted, committed or assigned for the acquisition or construction of major capital facilities.

Construction and Development Fund - derives its revenue primarily from local property taxes restricted by state statute for preserve construction and development.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
GENERAL (CORPORATE) FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
GENERAL GOVERNMENT			
Personnel services and benefits			
Full-time personnel	\$ 802,481	\$ 802,481	\$ 811,248
Part-time personnel	36,548	36,548	27,418
Commissioners	23,500	23,500	19,960
FICA/IMRF	2,454,578	2,454,578	1,636,114
Workers' compensation insurance	5,034	5,034	5,385
Unemployment insurance	5,000	5,000	-
Uniforms	5,300	5,300	3,324
Other postemployment benefits	31,046	31,046	31,046
Employee health insurance	332,280	332,280	209,351
Total personnel services and benefits	<u>3,695,767</u>	<u>3,695,767</u>	<u>2,743,846</u>
Contractual services			
Electricity	86,000	86,000	78,766
Heating	80,000	80,000	25,197
Telephone and pagers	39,336	39,336	34,536
Computer and internet services	151,200	151,200	127,421
Printing	6,500	6,500	2,513
Postage	15,700	15,700	11,207
Legal notices	4,700	4,700	4,690
Travel, training and mileage	59,425	59,425	43,645
Dues and subscriptions	11,760	11,760	7,790
Professional services	149,150	149,150	138,028
General insurance	200,000	200,000	22,111
Financial services	41,500	41,500	35,969
Legal services	85,000	85,000	65,252
General maintenance contracts	60,370	60,370	47,441
Miscellaneous contractual services	49,200	49,200	40,551
Contingency	141,536	141,536	-
Total contractual services	<u>1,181,377</u>	<u>1,181,377</u>	<u>685,117</u>
Commodities			
Office supplies	26,800	26,800	22,449
Miscellaneous commodities	49,000	49,000	33,286
Total commodities	<u>75,800</u>	<u>75,800</u>	<u>55,735</u>
Total general government	<u>4,952,944</u>	<u>4,952,944</u>	<u>3,484,698</u>
EDUCATION AND RECREATION			
Personnel services and benefits			
Full-time personnel	1,335,974	1,335,974	1,304,887
Part-time personnel	124,470	124,470	65,557
FICA/IMRF	261,773	261,773	262,845

(This schedule is continued on the following pages.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued)
GENERAL (CORPORATE) FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
EDUCATION AND RECREATION (Continued)			
Personnel services and benefits (Continued)			
Workers' compensation insurance	\$ 8,412	\$ 8,412	\$ 8,963
Other postemployment benefits	64,679	64,679	64,679
Employee health insurance	437,559	437,559	436,148
Uniforms	6,300	6,300	5,629
Total personnel services and benefits	2,239,167	2,239,167	2,148,708
Contractual services			
Telephone and pagers	8,912	8,912	6,195
Printing	65,875	65,875	63,355
Publicity	40,535	40,535	40,291
Postage	49,940	49,940	30,050
Travel, training and mileage	33,050	33,050	24,740
General insurance	-	-	45,041
Dues and subscriptions	9,195	9,195	6,970
Professional services	52,410	52,410	46,203
Equipment repair	700	700	700
Maintenance	100	100	95
Miscellaneous contractual services	17,720	17,720	20,889
Total contractual services	278,437	278,437	284,529
Commodities			
Supplies	20,500	20,500	19,156
Interpretive materials	53,350	53,350	50,970
Equipment parts	1,550	1,550	1,387
Items for resale	26,518	26,518	24,346
Traffic and sign systems	750	750	705
Miscellaneous commodities	27,832	27,832	24,829
Total commodities	130,500	130,500	121,393
Total education and recreation	2,648,104	2,648,104	2,554,630
OPERATIONS			
Personnel services and benefits			
Full-time personnel	1,624,128	1,624,128	1,460,396
Part-time personnel	346,045	346,045	365,729
Overtime	35,000	35,000	45,923
FICA/IMRF	441,894	441,894	412,185
Uniforms	9,250	9,250	8,255
Workers' compensation insurance	92,088	92,088	97,571
Other postemployment benefits	103,486	103,486	103,486
Employee health insurance	729,265	729,265	697,837
Total personnel services and benefits	3,381,156	3,381,156	3,191,382

(This schedule is continued on the following pages.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued)
GENERAL (CORPORATE) FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
OPERATIONS (Continued)			
Contractual services			
General insurance	\$ -	\$ -	\$ 75,341
Total contractual services	-	-	75,341
Total operations	3,381,156	3,381,156	3,266,723
POLICE			
Personnel services and benefits			
Full-time personnel	765,590	765,590	700,698
Part-time personnel	181,721	181,721	204,644
Overtime	66,500	66,500	93,760
FICA/IMRF	293,369	293,369	269,401
Workers' compensation insurance	46,331	46,331	45,957
Other postemployment benefits	36,220	36,220	36,220
Employee health insurance	255,243	255,243	244,243
Uniforms	17,000	17,000	18,352
Total personnel services and benefits	1,661,974	1,661,974	1,613,275
Contractual services			
Telephone and pagers	10,140	10,140	7,766
Travel, training and mileage	19,500	19,500	16,558
General insurance	-	-	30,300
Dues and subscriptions	4,500	4,500	4,386
Miscellaneous contractual services	26,060	26,060	24,976
Total contractual services	60,200	60,200	83,986
Commodities			
Office supplies	6,000	6,000	4,282
Miscellaneous commodities	28,500	28,500	30,008
Total commodities	34,500	34,500	34,290
Total police	1,756,674	1,756,674	1,731,551
PLANNING AND DEVELOPMENT			
Personnel services and benefits			
FICA/IMRF	193,915	193,915	186,717
Other postemployment benefits	46,569	46,569	46,569
Employee health insurance	328,169	328,169	314,027
Total personnel services and benefits	568,653	568,653	547,313

(This schedule is continued on the following page.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued)
GENERAL (CORPORATE) FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
PLANNING AND DEVELOPMENT (Continued)			
Contractual services			
General insurance	\$ -	\$ -	\$ 29,481
Total contractual services	-	-	29,481
Total planning and development	568,653	568,653	576,794
CAPITAL OUTLAY			
General government			
Equipment	18,500	18,500	17,187
Total general government	18,500	18,500	17,187
Total capital outlay	18,500	18,500	17,187
TOTAL EXPENDITURES	\$ 13,326,031	\$ 13,326,031	\$ 11,631,583

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DEBT SERVICE FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Taxes	\$ 22,419,388	\$ 22,419,388	\$ 22,384,152
Intergovernmental	262,000	262,000	263,493
Investment income	5,000	5,000	5,857
	<hr/>	<hr/>	<hr/>
Total revenues	22,686,388	22,686,388	22,653,502
EXPENDITURES			
Current			
General government			
Financial services	5,000	5,000	220,113
Debt service			
Principal retirement	13,660,000	13,660,000	17,260,000
Interest and fiscal charges	8,759,388	8,759,388	5,027,618
	<hr/>	<hr/>	<hr/>
Total expenditures	22,424,388	22,424,388	22,507,731
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<hr/>	<hr/>	<hr/>
	262,000	262,000	145,771
OTHER FINANCING SOURCES (USES)			
Refunding bonds issued	-	-	16,705,000
Premium on refunding bonds issued	-	-	2,031,945
Payment to escrow agent	-	-	(18,516,313)
Transfers (out)	(262,000)	(262,000)	(263,493)
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	(262,000)	(262,000)	(42,861)
NET CHANGE IN FUND BALANCE	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>
	\$ -	\$ -	102,910
FUND BALANCE, JANUARY 1			<hr/>
			705,748
FUND BALANCE, DECEMBER 31			<hr/> <hr/>
			\$ 808,658

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
CONSTRUCTION AND DEVELOPMENT FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Taxes			
Property	\$ 2,937,966	\$ 2,937,966	\$ 2,947,686
Personal property replacement	327,500	327,500	346,189
Licenses and permits	767,614	767,614	939,014
Investment income	2,650	2,650	7,904
Miscellaneous income	2,500	2,500	6,065
	<hr/>	<hr/>	<hr/>
Total revenues	4,038,230	4,038,230	4,246,858
	<hr/>	<hr/>	<hr/>
EXPENDITURES			
Current			
Education and recreation	209,561	209,561	73,761
Operations	3,030,900	3,039,301	1,667,921
Planning and development	1,861,836	1,861,836	1,742,508
Capital outlay			
Education and recreation	460,740	460,740	290,915
Operations	112,217	112,217	90,916
Police	12,423	12,423	5,803
Planning and development	85,841	85,841	35,139
	<hr/>	<hr/>	<hr/>
Total expenditures	5,773,518	5,781,919	3,906,963
	<hr/>	<hr/>	<hr/>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,735,288)	(1,743,689)	339,895
	<hr/>	<hr/>	<hr/>
OTHER FINANCING SOURCES (USES)			
Transfers in	515,945	524,346	525,839
Transfers (out)	(223,252)	(223,252)	(223,254)
Insurance proceeds	-	-	15,930
Prior year fund balance	1,442,595	1,442,595	-
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	1,735,288	1,743,689	318,515
	<hr/>	<hr/>	<hr/>
NET CHANGE IN FUND BALANCE	\$ -	\$ -	658,410
	<hr/>	<hr/>	<hr/>
FUND BALANCES, JANUARY 1			1,443,235
			<hr/>
FUND BALANCES, DECEMBER 31			\$ 2,101,645
			<hr/>

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

COMBINING BALANCE SHEET SCHEDULE - BY SUBFUND
CONSTRUCTION AND DEVELOPMENT FUND, BY LEVY YEAR

December 31, 2016

	<u>2011 Levy</u>	<u>2012 Levy</u>	<u>2013 Levy</u>	<u>2014 Levy</u>	<u>2015 Levy</u>	<u>2016 Levy</u>	<u>Total</u>
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES							
ASSETS							
Cash and cash equivalents	\$ -	\$ 99,058	\$ 59,110	\$ 556,419	\$ 1,831,555	\$ 689,084	\$ 3,235,226
Receivables (net, where applicable, of allowances for uncollectibles)							
Property taxes	-	-	-	-	-	2,971,133	2,971,133
Prepays items	-	-	870	451	3,942	298	5,561
Total assets	-	99,058	59,980	556,870	1,835,497	3,660,515	6,211,920
DEFERRED OUTFLOWS OF RESOURCES							
None	-	-	-	-	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ -	\$ 99,058	\$ 59,980	\$ 556,870	\$ 1,835,497	\$ 3,660,515	\$ 6,211,920
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ -	\$ -	\$ 1,788	\$ 77,143	\$ 306,691	\$ -	\$ 385,622
Accrued payroll	-	-	-	-	64,668	-	64,668
Unearned revenue	-	-	-	-	-	688,852	688,852
Total liabilities	-	-	1,788	77,143	371,359	688,852	1,139,142
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue	-	-	-	-	-	2,971,133	2,971,133
Total deferred inflows of resources	-	-	-	-	-	2,971,133	2,971,133
Total liabilities and deferred inflows of resources	-	-	1,788	77,143	371,359	3,659,985	4,110,275
FUND BALANCES							
Nonspendable in form - prepaid items	-	-	870	451	3,942	298	5,561
Unrestricted							
Assigned for capital projects	-	99,058	57,322	479,276	1,460,196	232	2,096,084
Total fund balances	-	99,058	58,192	479,727	1,464,138	530	2,101,645
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ -	\$ 99,058	\$ 59,980	\$ 556,870	\$ 1,835,497	\$ 3,660,515	\$ 6,211,920

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - BY SUBFUND
CONSTRUCTION AND DEVELOPMENT FUND, BY LEVY YEAR

For the Year Ended December 31, 2016

	2011 Levy	2012 Levy	2013 Levy	2014 Levy	2015 Levy	2016 Levy	Total
REVENUES							
Taxes							
Property	\$ -	\$ -	\$ -	\$ -	\$ 2,947,686	\$ -	\$ 2,947,686
Personal property replacement	-	-	-	-	346,189	-	346,189
Licenses and permits	-	-	-	-	939,014	-	939,014
Investment income	194	445	429	1,978	4,328	530	7,904
Miscellaneous income	-	-	-	765	5,300	-	6,065
Total revenues	194	445	429	2,743	4,242,517	530	4,246,858
EXPENDITURES							
Current							
Education and recreation	50,852	22,909	-	-	-	-	73,761
Operations	18,661	2,190	83,610	442,005	1,121,455	-	1,667,921
Planning and development	1,300	25,724	199	40,305	1,674,981	-	1,742,509
Capital outlay							
Education and recreation	7,600	2,907	46,397	17,111	216,899	-	290,914
Operations	10,192	3,504	-	-	77,220	-	90,916
Planning and development	-	17,666	6,579	10,894	-	-	35,139
Police	-	5,803	-	-	-	-	5,803
Total expenditures	88,605	80,703	136,785	510,315	3,090,555	-	3,906,963
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(88,411)	(80,258)	(136,356)	(507,572)	1,151,962	530	339,895
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-	-	3,945	521,894	-	525,839
Transfers (out)	(2)	-	-	-	(223,252)	-	(223,254)
Insurance proceeds	-	-	2,879	-	13,051	-	15,930
Total other financing sources (uses)	(2)	-	2,879	3,945	311,693	-	318,515
NET CHANGE IN FUND BALANCE	(88,413)	(80,258)	(133,477)	(503,627)	1,463,655	530	658,410
FUND BALANCES, JANUARY 1	88,413	179,316	191,669	983,354	483	-	1,443,235
FUND BALANCES, DECEMBER 31	\$ -	\$ 99,058	\$ 58,192	\$ 479,727	\$ 1,464,138	\$ 530	\$ 2,101,645

(See independent's auditor's report.)

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. The Forest Preserve's special revenue funds and their purposes are:

Police Equipment Fund - accounts for grant and fine revenues that are restricted by state statute or the granting agency for the purchase of police equipment.

Waste Management Fees Fund - accounts for waste management revenues that are restricted per the agreement with Waste Management for construction and development of a certain preserve.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for financial resources restricted, committed or assigned for the acquisition or construction of major capital facilities and capital equipment. The Forest Preserve's capital projects funds and their major revenue sources are:

Bond Proceeds Fund - derives its revenues from earnings on investments and proceeds from the 1998 series general obligation bonds and from intergovernmental grants.

1999 Bond Fund - accounts for the proceeds of the 1999A general obligation bonds and the 1999B general obligation capital appreciation bonds.

2009 Bond Fund - accounts for the proceeds of the 2009 general obligation bonds.

2010 Land Acquisition Fund - accounts for the proceeds of the 2010 general obligation bonds.

Vehicle Replacement Fund - accounts for funds assigned for the acquisition and disposal of the Forest Preserve's vehicles and equipment.

Computer Replacement Fund - accounts for funds assigned for the acquisition and disposal of the Forest Preserve's computer related equipment.

Insite Fund - accounts for the funds restricted for cleanup and restoration to the Forest Preserve's Insite property.

Infrastructure Maintenance Fund - accounts for funds assigned for the maintenance of the Forest Preserve's infrastructure.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS

December 31, 2016

	Special Revenue		Capital Projects	
	Police Equipment	Waste	Bond Proceeds	1999 Bond
		Management Fees		
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
ASSETS				
Cash and cash equivalents	\$ 5,389	\$ 8,762	\$ 3,112,575	\$ -
Investments	-	1,179,494	-	-
Restricted cash	-	-	-	-
Receivables (net, where applicable of allowances for uncollectibles)				
Accrued interest	-	226	-	-
Due from other governments	-	-	219,016	-
Total assets	5,389	1,188,482	3,331,591	-
DEFERRED OUTFLOWS OF RESOURCES				
None	-	-	-	-
Total deferred outflows of resources	-	-	-	-
Total assets and deferred outflows of resources	\$ 5,389	\$ 1,188,482	\$ 3,331,591	\$ -
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Accounts payable	\$ -	\$ -	\$ 133,396	\$ -
Unearned revenue	-	-	809,459	-
Total liabilities	-	-	942,855	-
DEFERRED INFLOWS OF RESOURCES				
None	-	-	-	-
Total deferred inflows of resources	-	-	-	-
Total liabilities and deferred inflows of resources	-	-	942,855	-
FUND BALANCES				
Restricted for construction and development	-	1,000,000	-	-
Restricted for public safety	5,389	-	-	-
Restricted for preserve improvements	-	-	266,400	-
Unrestricted				
Assigned for construction and development	-	188,482	2,122,336	-
Total fund balances	5,389	1,188,482	2,388,736	-
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 5,389	\$ 1,188,482	\$ 3,331,591	\$ -

Capital Projects						
2009 Bond	2010 Land Acquisition	Vehicle Replacement	Computer Replacement	Insite	Infrastructure Maintenance	Total
\$ -	\$ -	\$ 272,656	\$ 120,427	\$ -	\$ 375,124	\$ 3,894,933
-	-	-	300,000	-	-	1,479,494
953,561	-	-	-	-	-	953,561
-	-	-	1,105	-	-	1,331
-	-	-	-	-	-	219,016
953,561	-	272,656	421,532	-	375,124	6,548,335
-	-	-	-	-	-	-
-	-	-	-	-	-	-
\$ 953,561	\$ -	\$ 272,656	\$ 421,532	\$ -	\$ 375,124	\$ 6,548,335
\$ 262,823	\$ -	\$ -	\$ 8,142	\$ -	\$ 8,450	\$ 412,811
-	-	-	-	-	-	809,459
262,823	-	-	8,142	-	8,450	1,222,270
-	-	-	-	-	-	-
-	-	-	-	-	-	-
262,823	-	-	8,142	-	8,450	1,222,270
690,738	-	-	-	-	-	1,690,738
-	-	-	-	-	-	5,389
-	-	-	-	-	-	266,400
-	-	272,656	413,390	-	366,674	3,363,538
690,738	-	272,656	413,390	-	366,674	5,326,065
\$ 953,561	\$ -	\$ 272,656	\$ 421,532	\$ -	\$ 375,124	\$ 6,548,335

See accompanying notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2016

	Special Revenue		Capital Projects	
	Police Equipment	Waste	Bond Proceeds	1999 Bond
		Management Fees		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 1,288,497	\$ -
Donations	-	-	2,000	-
Investment income	15	18,281	6,063	616
Miscellaneous	2,485	-	67,953	-
Total revenues	2,500	18,281	1,364,513	616
EXPENDITURES				
Current				
General government	-	-	-	-
Police	1,431	-	-	-
Planning and development	-	-	447,375	3,175
Capital outlay				
General government	-	-	-	-
Operations	-	-	-	-
Planning and development	-	-	41,032	498,103
Total expenditures	1,431	-	488,407	501,278
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,069	18,281	876,106	(500,662)
OTHER FINANCING SOURCES (USES)				
Transfer in	-	-	-	-
Insurance proceeds	-	-	-	-
Proceeds from the sale of capital assets	-	-	-	-
Total other financing sources (uses)	-	-	-	-
NET CHANGE IN FUND BALANCES	1,069	18,281	876,106	(500,662)
FUND BALANCES, JANUARY 1	4,320	1,170,201	1,512,630	500,662
FUND BALANCES, DECEMBER 31	\$ 5,389	\$ 1,188,482	\$ 2,388,736	\$ -

Capital Projects						
2009 Bond	2010 Land Acquisition	Vehicle Replacement	Computer Replacement	Insite	Infrastructure Maintenance	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,288,497
-	-	-	-	-	-	2,000
3,603	115	622	1,759	7	1,452	32,533
-	-	-	-	-	-	70,438
3,603	115	622	1,759	7	1,452	1,393,468
-	-	19,351	-	-	-	19,351
-	-	-	-	-	-	1,431
131,660	98,535	-	-	6,492	-	687,237
-	-	331,509	54,354	-	-	385,863
-	-	-	-	-	230,591	230,591
1,160,447	17,936	-	-	-	-	1,717,518
1,292,107	116,471	350,860	54,354	6,492	230,591	3,041,991
(1,288,504)	(116,356)	(350,238)	(52,595)	(6,485)	(229,139)	(1,648,523)
-	-	223,252	35,000	-	350,000	608,252
-	-	16,384	10	-	-	16,394
-	-	15,650	56	-	-	15,706
-	-	255,286	35,066	-	350,000	640,352
(1,288,504)	(116,356)	(94,952)	(17,529)	(6,485)	120,861	(1,008,171)
1,979,242	116,356	367,608	430,919	6,485	245,813	6,334,236
\$ 690,738	\$ -	\$ 272,656	\$ 413,390	\$ -	\$ 366,674	\$ 5,326,065

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
BOND PROCEEDS FUND**

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Intergovernmental	\$ 3,022,425	\$ 3,022,425	\$ 1,288,497
Donations	-	-	2,000
Investment income	2,500	2,500	6,063
Miscellaneous	-	-	67,953
Total revenues	3,024,925	3,024,925	1,364,513
EXPENDITURES			
Current			
Planning and development	4,501,843	4,501,843	447,375
Capital outlay			
Planning and development	100,000	100,000	41,032
Total expenditures	4,601,843	4,601,843	488,407
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,576,918)	(1,576,918)	876,106
OTHER FINANCING SOURCES (USES)			
Prior year surplus	1,576,918	1,576,918	-
Total other financing sources (uses)	1,576,918	1,576,918	-
NET CHANGE IN FUND BALANCE	\$ -	\$ -	876,106
FUND BALANCE, JANUARY 1			1,512,630
FUND BALANCE, DECEMBER 31			\$ 2,388,736

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
1999 BOND FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ -	\$ -	\$ 616
Total revenues	-	-	616
EXPENDITURES			
Current			
Planning and development	-	-	3,175
Capital outlay			
Planning and development	500,065	516,910	498,103
Total expenditures	500,065	516,910	501,278
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(500,065)	(516,910)	(500,662)
OTHER FINANCING SOURCES (USES)			
Prior year surplus	500,065	516,910	-
Total other financing sources (uses)	500,065	516,910	-
NET CHANGE IN FUND BALANCE	\$ -	\$ -	(500,662)
FUND BALANCE, JANUARY 1			500,662
FUND BALANCE, DECEMBER 31			\$ -

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
2009 BOND FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ 3,500	\$ 3,500	\$ 3,603
Total revenues	<u>3,500</u>	<u>3,500</u>	<u>3,603</u>
EXPENDITURES			
Current			
Planning and development	425,500	425,500	131,660
Capital outlay			
Planning and development	1,769,487	1,769,487	1,160,447
Total expenditures	<u>2,194,987</u>	<u>2,194,987</u>	<u>1,292,107</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(2,191,487)</u>	<u>(2,191,487)</u>	<u>(1,288,504)</u>
OTHER FINANCING SOURCES (USES)			
Prior year surplus	2,191,487	2,191,487	-
Total other financing sources (uses)	<u>2,191,487</u>	<u>2,191,487</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>\$ -</u>	<u>\$ -</u>	(1,288,504)
FUND BALANCE, JANUARY 1			<u>1,979,242</u>
FUND BALANCE, DECEMBER 31			<u><u>\$ 690,738</u></u>

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
2010 LAND ACQUISITION FUND**

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ 1,000	\$ -	\$ 115
Total revenues	<u>1,000</u>	<u>-</u>	<u>115</u>
EXPENDITURES			
Current			
Planning and development	91,907	118,668	98,535
Capital outlay			
Planning and development	<u>10,000</u>	<u>20,000</u>	<u>17,936</u>
Total expenditures	<u>101,907</u>	<u>138,668</u>	<u>116,471</u>
NET CHANGE IN FUND BALANCE	<u>\$ 100,907</u>	<u>\$ 138,668</u>	<u>(116,356)</u>
FUND BALANCE, JANUARY 1			<u>116,356</u>
FUND BALANCE, DECEMBER 31			<u>\$ -</u>

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
VEHICLE REPLACEMENT FUND**

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ -	\$ -	\$ 622
Total revenues	<u>-</u>	<u>-</u>	<u>622</u>
EXPENDITURES			
Current			
General government	-	-	19,351
Capital outlay			
General government	194,200	194,200	331,509
Total expenditures	<u>194,200</u>	<u>194,200</u>	<u>350,860</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(194,200)</u>	<u>(194,200)</u>	<u>(350,238)</u>
OTHER FINANCING SOURCES (USES)			
Transfer in	223,252	223,252	223,252
Insurance proceeds	8,000	8,000	16,384
Proceeds from the sale of capital assets	-	-	15,650
Prior year surplus	(37,052)	(37,052)	-
Total other financing sources (uses)	<u>194,200</u>	<u>194,200</u>	<u>255,286</u>
NET CHANGE IN FUND BALANCE	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u>(94,952)</u>
FUND BALANCE, JANUARY 1			<u>367,608</u>
FUND BALANCE, DECEMBER 31			<u><u>\$ 272,656</u></u>

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
COMPUTER REPLACEMENT FUND

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ -	\$ -	\$ 1,759
Total revenues	<u>-</u>	<u>-</u>	<u>1,759</u>
EXPENDITURES			
Capital outlay			
General government	<u>56,400</u>	<u>56,400</u>	<u>54,354</u>
Total expenditures	<u>56,400</u>	<u>56,400</u>	<u>54,354</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(56,400)</u>	<u>(56,400)</u>	<u>(52,595)</u>
OTHER FINANCING SOURCES (USES)			
Transfer in	35,000	35,000	35,000
Sale of capital asset	-	-	56
Insurance reimbursement	-	-	10
Prior year surplus	<u>21,400</u>	<u>21,400</u>	<u>-</u>
Total other financing sources (uses)	<u>56,400</u>	<u>56,400</u>	<u>35,066</u>
NET CHANGE IN FUND BALANCE	<u>\$ -</u>	<u>\$ -</u>	<u>(17,529)</u>
FUND BALANCE, JANUARY 1			<u>430,919</u>
FUND BALANCE, DECEMBER 31			<u><u>\$ 413,390</u></u>

(See independent auditor's report.)

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
INFRASTRUCTURE MAINTENANCE FUND**

For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual
REVENUES			
Investment income	\$ -	\$ -	\$ 1,452
Total revenues	-	-	1,452
EXPENDITURES			
Capital outlay			
Operations	495,501	495,501	230,591
Total expenditures	495,501	495,501	230,591
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(495,501)	(495,501)	(229,139)
OTHER FINANCING SOURCES (USES)			
Transfer in	350,000	350,000	350,000
Prior year surplus	145,501	145,501	-
Total other financing sources (uses)	495,501	495,501	350,000
NET CHANGE IN FUND BALANCE	\$ -	\$ -	120,861
FUND BALANCE, JANUARY 1			245,813
FUND BALANCE, DECEMBER 31			\$ 366,674

(See independent auditor's report.)

STATISTICAL SECTION

This part of the Forest Preserve District of Will County, Illinois' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information displays about the Forest Preserve's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the Forest Preserve's financial performance and well-being have been changed over time.	68-75
Revenue Capacity These schedules contain information to help the reader assess the Forest Preserve's most significant local revenue source, the property tax.	76-79
Debt Capacity These schedules present information to help the reader assess the affordability of the Forest Preserve's current levels of outstanding debt and the Forest Preserve's ability to issue additional debt in the future.	80-83
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the Forest Preserve's financial activities take place.	84-85
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Forest Preserve's financial report relates to the services the Forest Preserve provides and the activities it performs.	86-88

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

NET POSITION BY COMPONENT

Last Ten Fiscal Years

Fiscal Year	2016	2015	2014	2013
GOVERNMENTAL ACTIVITIES				
Net investment in capital assets	\$ 189,763,996	\$ 184,631,630	\$ 173,412,563	\$ 165,123,159
Restricted	3,775,707	3,435,642	1,791,564	2,718,529
Unrestricted	(3,838,541)	(13,815,652)	(12,180,703)	(17,068,105)
TOTAL GOVERNMENTAL ACTIVITIES	\$ 189,701,162	\$ 174,251,620	\$ 163,023,424	\$ 150,773,583

Data Source

Audited Financial Statements

2012	2011	2010	2009	2008	2007
\$ 155,770,709	\$ 143,327,095	\$ 130,229,228	\$ 115,129,752	\$ 101,121,499	\$ 98,775,983
4,031,384	7,314,733	18,018,319	17,301,539	16,774,127	11,257,045
(21,538,166)	(21,914,401)	(28,518,896)	(21,063,420)	(14,990,408)	(18,238,603)
\$ 138,263,927	\$ 128,727,427	\$ 119,728,651	\$ 111,367,871	\$ 102,905,218	\$ 91,794,425

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

CHANGE IN NET POSITION

Last Ten Fiscal Years

Fiscal Year	2016	2015	2014	2013
EXPENSES				
Governmental activities				
General government	\$ 3,661,961	\$ 2,302,287	\$ 2,467,536	\$ 2,384,201
Education and recreation	2,699,882	3,206,307	3,293,440	3,167,069
Operations	4,941,717	5,480,573	5,728,712	5,089,514
Police	1,211,511	1,784,088	1,738,093	1,753,673
Planning and development	6,435,165	7,037,509	5,930,869	5,526,888
Interest	5,959,785	7,567,853	8,252,252	8,704,873
Total governmental activities expenses	<u>24,910,021</u>	<u>27,378,617</u>	<u>27,410,902</u>	<u>26,626,218</u>
TOTAL PRIMARY GOVERNMENT EXPENSES	<u>\$ 24,910,021</u>	<u>\$ 27,378,617</u>	<u>\$ 27,410,902</u>	<u>\$ 26,626,218</u>
PROGRAM REVENUES				
Governmental activities				
Charges for services				
Education and recreation	\$ 1,276,808	\$ 1,391,672	\$ 1,464,293	\$ 1,628,114
Operating grants and contributions	5,400	-	110,729	12,205
Capital grants and contributions	1,288,497	3,417,826	1,288,442	1,219,926
Total governmental activities program revenues	<u>2,570,705</u>	<u>4,809,498</u>	<u>2,863,464</u>	<u>2,860,245</u>
TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES	<u>\$ 2,570,705</u>	<u>\$ 4,809,498</u>	<u>\$ 2,863,464</u>	<u>\$ 2,860,245</u>
NET REVENUE (EXPENSE)				
Governmental activities	\$ (22,339,316)	\$ (22,569,119)	\$ (24,547,438)	\$ (23,765,973)
TOTAL PRIMARY GOVERNMENT NET REVENUE (EXPENSE)	<u>\$ (22,339,316)</u>	<u>\$ (22,569,119)</u>	<u>\$ (24,547,438)</u>	<u>\$ (23,765,973)</u>
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION				
General revenues				
Taxes	\$ 35,685,662	\$ 35,566,271	\$ 35,691,726	\$ 35,046,804
*Personal property replacement taxes	692,378	781,388	732,773	711,789
**TIF surplus distribution	-	-	-	-
Intergovernmental revenue	279,092	264,928	262,362	260,382
Investment income	-	-	-	-
Other general revenue	410,238	642,451	110,418	256,654
Gain on sale of capital assets	-	-	-	-
Contributions	-	-	-	-
Total general revenues	<u>37,067,370</u>	<u>37,255,038</u>	<u>36,797,279</u>	<u>36,275,629</u>
TOTAL PRIMARY GOVERNMENT	<u>\$ 37,067,370</u>	<u>\$ 37,255,038</u>	<u>\$ 36,797,279</u>	<u>\$ 36,275,629</u>
CHANGE IN NET POSITION				
Governmental activities	\$ 14,728,054	\$ 14,685,919	\$ 12,249,841	\$ 12,509,656
TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION	<u>\$ 14,728,054</u>	<u>\$ 14,685,919</u>	<u>\$ 12,249,841</u>	<u>\$ 12,509,656</u>

* Personal property replacement taxes were reported separately in 2009.

** The TIF surplus distributions to the Forest Preserve expired during the fiscal year ended December 31, 2009 and resumed during the fiscal year ended December 31, 2013.

Data Source

Audited Financial Statements

	2012	2011	2010	2009	2008	2007
\$	3,193,826	\$ 2,389,690	\$ 3,598,669	\$ 2,519,837	\$ 2,798,644	\$ 3,045,518
	3,059,652	3,204,346	3,115,917	2,852,650	2,590,972	1,399,454
	4,879,916	5,344,289	4,825,632	4,656,669	4,332,712	3,722,704
	1,637,465	1,715,653	1,442,325	1,469,168	1,774,759	1,178,736
	5,439,426	5,213,442	5,284,502	4,866,825	4,333,731	8,908,479
	8,678,249	10,583,929	10,621,918	10,758,036	10,864,079	9,461,110
	26,888,534	28,451,349	28,888,963	27,123,185	26,694,897	27,716,001
\$	26,888,534	\$ 28,451,349	\$ 28,888,963	\$ 27,123,185	\$ 26,694,897	\$ 27,716,001
\$	1,031,119	\$ 878,090	\$ 881,650	\$ 733,984	\$ 649,143	\$ 517,478
	-	34,894	100,822	20,000	200,000	200,000
	1,664,735	2,334,509	2,254,633	1,763,798	4,331,534	2,887,459
	2,695,854	3,247,493	3,237,105	2,517,782	5,180,677	3,604,937
\$	2,695,854	\$ 3,247,493	\$ 3,237,105	\$ 2,517,782	\$ 5,180,677	\$ 3,604,937
\$	(24,192,680)	\$ (25,203,856)	\$ (25,651,858)	\$ (24,605,403)	\$ (21,514,220)	\$ (24,111,064)
\$	(24,192,680)	\$ (25,203,856)	\$ (25,651,858)	\$ (24,605,403)	\$ (21,514,220)	\$ (24,111,064)
\$	33,627,184	\$ 32,946,716	\$ 32,885,456	\$ 31,422,023	\$ 29,741,971	\$ 25,918,716
	642,068	640,894	727,289	674,523	-	-
	-	-	-	-	106,202	77,471
	282,870	347,289	-	-	-	-
	-	112,267	254,730	370,176	1,890,183	3,515,550
	379,142	161,255	145,163	174,688	560,134	204,446
	-	-	-	-	-	30,269
	-	-	-	-	753,169	2,686,692
	34,931,264	34,208,421	34,012,638	32,641,410	33,051,659	32,433,144
\$	34,931,264	\$ 34,208,421	\$ 34,012,638	\$ 32,641,410	\$ 33,051,659	\$ 32,433,144
\$	10,738,584	\$ 9,004,565	\$ 8,360,780	\$ 8,036,007	\$ 11,537,439	\$ 8,322,080
\$	10,738,584	\$ 9,004,565	\$ 8,360,780	\$ 8,036,007	\$ 11,537,439	\$ 8,322,080

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2016	2015	2014	2013
GENERAL FUND				
Reserved/nonspendable for prepaid items	\$ 215,744	\$ 121,229	\$ 233,909	\$ 199,007
Reserved/restricted for employee benefits	1,424,639	1,146,896	876,184	617,424
Reserved/restricted for specific purposes	149,227	129,581	117,787	119,921
Reserved/restricted for liability insurance	167,607	170,510	154,695	138,902
Assigned for subsequent year's budget	1,250,000	450,000	650,000	359,385
Unreserved/undesignated/unassigned	8,386,044	9,062,754	8,999,439	9,324,851
TOTAL GENERAL FUND	\$ 11,593,261	\$ 11,080,970	\$ 11,032,014	\$ 10,759,490
ALL OTHER GOVERNMENTAL FUNDS				
Reserved/nonspendable for prepaid items	\$ 5,561	\$ 28,363	\$ 12,289	\$ 14,067
Reserved/restricted for debt service	808,658	705,748	754,627	782,493
Reserved/restricted for construction and development	1,690,738	2,978,062	3,686,114	7,726,505
Reserved/restricted for park improvements	266,400	266,400	-	-
Reserved/restricted for public safety	5,389	4,320	5,587	5,509
Reserved/restricted for property maintenance	-	6,485	26,657	-
Unreserved/unrestricted/assigned				
Special revenue funds	-	-	-	-
Capital projects funds	5,459,622	4,493,841	5,394,478	5,703,273
Unassigned	-	-	-	-
TOTAL ALL OTHER GOVERNMENTAL FUNDS	\$ 8,236,368	\$ 8,483,219	\$ 9,879,752	\$ 14,231,847

* GASB Statement No. 54 was implemented for the year ended December 31, 2011.

Data Source

Audited Financial Statements

2012	2011*	2010	2009	2008	2007
\$ 166,384	\$ 178,311	\$ 154,893	\$ 174,276	\$ 138,970	\$ 115,895
795,629	583,851	367,623	409,881	426,646	-
125,714	111,136	96,905	91,513	70,483	44,637
216,934	212,330	198,800	292,551	24,200	24,200
-	-	-	-	-	-
8,789,450	7,917,665	7,167,106	6,655,019	6,749,295	6,261,727
<u>\$ 10,094,111</u>	<u>\$ 9,003,293</u>	<u>\$ 7,985,327</u>	<u>\$ 7,623,240</u>	<u>\$ 7,409,594</u>	<u>\$ 6,446,459</u>
\$ 22,814	\$ 22,988	\$ 27,032	\$ 17,622	\$ 3,322	\$ 4,263
862,935	1,117,769	1,227,031	3,310,516	5,122,050	2,804,376
12,819,484	19,335,938	36,273,375	31,127,124	41,438,633	33,515,337
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
6,230	5,789	2,057	5,524	6,969	3,728
5,496,386	7,067,733	1,004,481	969,947	822,287	458,441
-	(5,889)	-	-	-	-
<u>\$ 19,207,849</u>	<u>\$ 27,544,328</u>	<u>\$ 38,533,976</u>	<u>\$ 35,430,733</u>	<u>\$ 47,393,261</u>	<u>\$ 36,786,145</u>

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2016	2015	2014	2013
REVENUES				
Taxes	\$ 36,378,041	\$ 36,347,659	\$ 36,424,499	\$ 35,758,593
Charges for services	198,802	287,779	326,137	282,785
*TIF surplus distribution	15,599	16,172	31,010	29,422
Donations	2,000	269,400	-	-
Licenses and permits	1,079,507	1,103,893	1,138,156	1,345,329
Intergovernmental	1,557,390	752,262	1,657,523	1,492,513
Investment income	82,491	62,126	(82,424)	58,033
Miscellaneous	239,242	256,463	165,842	169,199
Total revenues	39,553,072	39,095,754	39,660,743	39,135,874
EXPENDITURES				
General government	3,724,162	2,044,384	2,228,336	2,106,306
Education and recreation	2,628,391	2,861,289	2,938,034	2,845,048
Operations	4,934,644	5,128,304	5,464,607	4,883,379
Police	1,732,982	1,809,713	1,732,086	1,681,860
Planning and development	3,006,540	4,058,681	2,968,678	3,518,264
Capital outlay	2,773,931	2,066,620	5,705,264	6,004,440
Debt service				
Principal	17,260,000	16,830,000	16,890,000	16,415,000
Interest	5,027,618	5,682,629	5,877,746	6,035,831
Total expenditures	41,088,268	40,481,620	43,804,751	43,490,128
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,535,196)	(1,385,866)	(4,144,008)	(4,354,254)
OTHER FINANCING SOURCES (USES)				
Transfers in	1,134,091	1,203,191	913,422	601,324
Transfers (out)	(1,134,091)	(1,203,191)	(913,422)	(601,324)
Issuance of bonds	-	-	-	-
Issuance of refunding bonds	18,200,000	-	-	-
Premium on bonds	2,031,945	-	-	-
Payment to escrow agent	(18,516,313)	-	-	-
Insurance proceeds	68,969	10,396	27,209	18,907
Proceeds from the sale of capital assets	16,035	27,893	37,228	24,724
Total other financing sources (uses)	1,800,636	38,289	64,437	43,631
NET CHANGE IN FUND BALANCES	\$ 265,440	\$ (1,347,577)	\$ (4,079,571)	\$ (4,310,623)
DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES	51.57%	58.06%	59.59%	59.59%

* The TIF surplus distributions to the Forest Preserve expired during the fiscal year ended December 31, 2009 and resumed during the fiscal year ended December 31, 2013.

Note: Details of the Forest Preserve's transfers can be found in Note 9 of the financial statements.

Data Source

Audited Financial Statements

	2012	2011	2010	2009	2008	2007
\$	34,269,252	\$ 33,587,610	\$ 33,612,745	\$ 32,096,546	\$ 29,741,971	\$ 25,918,716
	278,404	285,042	264,384	240,252	270,613	161,695
	-	-	-	-	106,202	77,471
	-	-	-	-	-	-
	752,715	613,048	617,266	493,732	378,530	355,783
	1,900,953	1,676,980	1,472,695	1,783,798	2,972,604	2,887,460
	82,021	112,267	254,730	370,176	1,890,183	3,515,550
	343,773	1,080,967	538,773	174,688	2,119,064	404,445
	37,627,118	37,355,914	36,760,593	35,159,192	37,479,167	33,321,120
	2,750,372	1,894,574	3,165,633	2,154,176	2,283,298	2,458,416
	2,746,079	2,800,457	2,838,118	2,758,113	2,222,378	1,317,465
	4,707,097	4,618,392	4,636,098	4,533,530	3,789,520	3,521,962
	1,607,855	1,648,837	1,524,812	1,544,807	1,424,104	1,169,291
	3,819,476	4,037,324	3,947,670	3,707,989	3,199,355	3,449,603
	8,646,661	11,976,096	5,393,864	15,345,944	30,601,086	58,253,935
	15,805,000	14,145,000	16,204,487	14,455,612	12,529,269	9,182,841
	5,519,278	6,675,110	6,518,105	6,650,474	6,931,107	5,441,504
	45,601,818	47,795,790	44,228,787	51,150,645	62,980,117	84,795,017
	(7,974,700)	(10,439,876)	(7,468,194)	(15,991,453)	(25,500,950)	(51,473,897)
	451,450	108,513	318,421	409,327	4,090,076	497,867
	(451,450)	(108,513)	(318,421)	(409,327)	(4,090,076)	(497,867)
	-	-	10,860,000	4,200,000	35,000,000	10,000,000
	65,805,000	-	-	-	-	-
	15,511,533	-	-	-	2,064,036	-
	(80,610,017)	-	-	-	-	-
	7,680	23,416	41,872	-	-	-
	14,843	444,778	31,652	42,571	7,075	30,269
	729,039	468,194	10,933,524	4,242,571	37,071,111	10,030,269
\$	(7,245,661)	\$ (9,971,682)	\$ 3,465,330	\$ (11,748,882)	\$ 11,570,161	\$ (41,443,628)
	57.45%	57.16%	58.57%	59.48%	30.90%	46.98%

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Levy Years

Levy Year	Residential Property	Farm	Commercial Property	Industrial Property	Railroad	Mineral	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Estimated Actual Taxable Value
2016	\$ 14,080,995,422	\$ 274,434,100	\$ 2,170,926,066	\$ 2,791,558,846	\$ 77,134,856	\$ 2,650	\$ 19,395,051,940	0.19440	\$ 58,185,155,820	33.333%
2015	13,206,491,914	270,201,797	2,211,051,216	2,700,260,398	73,130,255	150	18,461,135,730	0.19370	55,383,407,190	33.333%
2014	12,900,360,307	265,275,825	2,159,798,177	2,637,667,298	66,798,394	150	18,029,900,151	0.19770	54,089,700,453	33.333%
2013	12,994,987,382	267,046,643	2,175,640,788	2,657,015,187	64,618,766	150	18,159,308,916	0.19700	54,477,926,748	33.333%
2012	13,781,052,535	277,770,390	2,188,642,261	2,634,859,125	53,640,284	150	18,935,964,745	0.18590	56,807,894,235	33.333%
2011	14,916,953,691	289,913,123	2,273,643,561	2,596,888,290	54,256,455	150	20,131,655,270	0.16930	60,394,965,810	33.333%
2010	15,929,279,204	282,970,484	2,317,946,266	2,613,347,004	25,064,964	150	21,168,608,072	0.15670	63,505,824,216	33.333%
2009	16,773,478,090	284,149,257	2,301,913,445	2,400,353,252	15,162,064	153	21,775,056,261	0.15190	65,325,168,783	33.333%
2008	16,890,647,467	267,363,535	2,252,741,295	2,300,403,825	12,899,176	153	21,724,055,451	0.14450	65,172,166,353	33.333%
2007	16,142,434,524	262,816,601	2,066,388,803	1,865,514,708	10,980,541	153	20,348,135,330	0.14240	61,044,405,990	33.333%

* Information not available

Note: Property in the Forest Preserve is reassessed each year. Property is assessed at 33% of actual value.

Data Source

Office of the Will County Clerk

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

PROPERTY TAX RATES - PER \$100 OF ASSESSED VALUATION - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Forest Preserve	*	0.1937	0.1977	0.1970	0.1859	0.1693	0.1567	0.1519	0.1445	0.1424
County	*	0.6433	0.6433	0.6216	0.0591	0.5551	0.5274	0.5024	0.4942	0.4943
Municipalities	*	1.3583	1.3583	1.3306	1.1186	1.0242	0.9892	1.4080	1.2429	0.9523
High Schools	*	2.8114	2.8114	2.6861	2.6074	2.2318	2.1042	1.9540	1.9681	2.1132
Unit School	*	5.8779	5.8779	5.6656	5.3539	4.8312	4.4550	4.1975	4.0925	4.0725
Elementary Schools	*	3.7307	3.7307	3.5496	3.3102	2.9744	2.7850	2.6334	2.6162	2.6314
Junior Colleges	*	0.4302	0.4302	0.4087	0.3927	0.3338	0.3137	0.2945	0.2763	0.2971
Townships	*	0.4258	0.4258	0.4104	0.3817	0.3481	0.3279	0.3124	0.3113	0.3121
Sanitary District	*	0.1606	0.1606	0.1528	0.1332	0.1122	0.0992	0.0942	0.0967	0.1005
Park Districts	*	0.4222	0.4222	0.3803	0.3600	0.3116	0.3136	0.2916	0.2955	0.3051
Fire Protection	*	0.7938	0.7938	0.7631	0.7126	0.6364	0.6146	0.5828	0.5988	0.6017
TOTAL COMBINED	*	16.8479	16.8519	16.1658	14.6153	13.5281	12.6865	12.4227	12.1370	12.0226
SHARE OF TOTAL RATES LEVIED BY FOREST PRESERVE	*	1.1%	1.2%	1.2%	1.3%	1.3%	1.2%	1.2%	1.2%	1.2%

* Information not available

Data Source

Office of the County Clerk

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

Taxpayer	2016 Assessed Valuation (latest available)			2007 Assessed Valuation			
	Taxable Assessed Value	Rank	Percentage of Total Forest Preserve Taxable Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Valuation	
Exelon Generation Co LL	\$ 447,732,917	1	3.22%	Exelon Generation LLC	\$ 342,861,128	1	1.89%
Exxon Mobil Oil	377,413,892	2	2.72%	Exxon Mobil Oil Refining	139,927,421	2	0.77%
PDV Midwest	225,110,257	3	1.62%	PDV Midwest Refining	91,311,700	3	0.50%
Centerpoint Intermodal LLC	75,837,939	4	0.54%	Cattelus Development	60,269,032	4	0.33%
Walmart	73,105,779	5	0.53%	Desplaines Development	43,295,415	5	0.24%
Hart I55 Industrial LLC	46,745,384	6	0.34%	Louis Joliet Shopping	40,418,798	6	0.22%
Duke Realty LP	38,741,037	7	0.28%	Chicago Carbon Co.	28,982,635	7	0.16%
LIT	38,488,948	8	0.28%	Dollar Tree Distribution	28,222,312	8	0.16%
DCT	33,364,950	9	0.24%	BASF Corporation	25,838,490	9	0.14%
Liberty Property LP	33,356,623	10	0.24%	Flint Hills Resources	24,884,760	10	0.14%
	<u>\$ 1,356,541,103</u>		<u>9.77%</u>		<u>\$ 826,011,691</u>		<u>4.55%</u>

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

Data Source

Office of the Supervisor of Assessments

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Levy Years

Levy Year	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
General	\$ 8,987,828	\$ 8,766,332	\$ 8,672,382	\$ 8,661,990	\$ 8,975,647	\$ 8,490,007	\$ 8,361,600	\$ 7,991,443	\$ 7,686,277	\$ 6,985,814
Illinois Municipal Retirement	800,662	808,515	955,585	962,443	738,503	972,302	973,756	1,110,528	838,221	710,409
Social Security	547,120	537,014	576,957	562,939	278,719	534,753	550,384	544,376	445,257	466,840
Liability Insurance	200,000	200,000	216,359	217,912	113,616	205,000	211,686	87,100	212,712	223,271
Audit	28,500	28,500	36,060	36,319	18,936	27,500	42,337	21,775	30,000	40,595
Debt Service	24,086,175	22,419,388	22,519,345	22,880,729	22,458,054	21,324,279	20,491,213	20,577,428	19,095,950	17,468,668
Construction and Development	2,971,133	2,937,966	2,668,425	2,451,507	2,518,483	2,450,434	2,540,233	2,743,657	3,017,053	3,046,827
TOTAL LEVY AS EXTENDED	\$ 37,621,418	\$ 35,697,715	\$ 35,645,113	\$ 35,773,839	\$ 35,101,958	\$ 34,004,275	\$ 33,171,209	\$ 33,076,307	\$ 31,325,470	\$ 28,942,424
Total collected during the levy year	*	\$ 35,676,212	\$ 35,558,920	\$ 35,691,726	\$ 35,046,804	\$ 33,627,184	\$ 32,918,429	\$ 32,885,456	\$ 31,286,814	\$ 28,903,517
Collected in subsequent years	*	-	-	-	-	-	-	-	-	-
TOTAL COLLECTIONS	*	\$ 35,676,212	\$ 35,558,920	\$ 35,691,726	\$ 35,046,804	\$ 33,627,184	\$ 32,918,429	\$ 32,885,456	\$ 31,286,814	\$ 28,903,517
PERCENT COLLECTED	*	99.94%	99.76%	99.77%	99.84%	98.89%	99.24%	99.42%	99.88%	99.87%

* Information not available

Note: Property in the Forest Preserve is reassessed each year. Property is assessed at 33% of actual value.

Data Source

Office of the Will County Clerk

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year	Governmental Activities General Obligation Bonds	Capital Lease	Total Primary Government	Percentage of EAV	Per Capita*	Estimated Actual Value of Property	Population
2016	\$ 146,816,879	\$ -	\$ 146,816,879	0.80%	\$ 212.92	\$ 18,461,135,730	689,529
2015	160,629,900	-	160,629,900	0.89%	234.35	18,029,900,151	685,419
2014	162,476,350	-	162,476,350	0.89%	237.11	18,159,308,916	685,222
2013	176,030,502	-	176,030,502	0.93%	257.80	18,935,964,745	682,829
2012	188,667,957	-	188,667,957	0.94%	276.82	20,131,655,270	681,590
2011	202,919,058	-	202,919,058	0.96%	299.49	21,168,608,072	677,560
2010	212,542,047	-	212,542,047	0.98%	318.11	21,775,056,261	668,132
2009	213,327,075	22,673	213,349,748	0.98%	319.32	21,775,056,261	668,132
2008	218,987,117	43,285	219,030,402	1.01%	327.83	21,724,055,451	668,132
2007	191,964,429	62,554	192,026,983	0.94%	287.41	20,348,135,330	668,132

* See the schedule of Demographic and Economic Information on page 84 for personal income and population data.

Note: Details of the Forest Preserve's outstanding debt can be found in the notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Less Amounts Available In Debt Service Fund	Total	Percentage of Estimated Actual Taxable Value of Property*	Per Capita
2016	\$ 146,816,879	\$ 808,658	\$ 146,008,221	0.80%	\$ 213.02
2015	160,629,900	711,972	159,917,928	0.88%	233.31
2014	162,476,350	650,740	161,825,610	0.89%	236.17
2013	176,030,502	782,493	175,248,009	0.93%	256.65
2012	188,667,957	862,935	187,805,022	0.93%	275.56
2011	202,919,058	1,117,769	201,801,289	0.95%	297.84
2010	212,542,047	1,227,031	211,315,016	0.97%	316.28
2009	213,327,075	3,310,516	210,016,559	0.97%	314.33
2008	218,987,117	5,122,050	213,865,067	1.05%	320.09
2007	191,964,429	2,804,376	189,160,053	1.03%	283.12

* See the schedule of Assessed Value and Estimated Actual Value of Taxable Property on page 76 for property value data.

Note: Details of the Forest Preserve's outstanding debt can be found in the notes to financial statements.

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

December 31, 2016

Governmental Unit	Outstanding Bonds (1)*	Percentage** Debt Applicable to the Forest Preserve (2)	Forest Preserve's Share of Debt
Total Direct Debt	<u>\$ 146,816,879</u>	100.000%	<u>\$ 146,816,879</u>
Will County	\$ - (3)(4)	100.000%	\$ -
Fire Protection Districts	- (3)(4)	100.000%	-
Library Districts	66,975,000 (3)	88.611%	59,347,217
Municipalities	738,777,312 (2)(3)(4)(5)(6)	60.778%	449,014,075
Park Districts	153,769,978 (2)(3)(4)	47.746%	73,419,014
School Districts and Colleges	2,467,889,539 (2)(3)(4)	63.809%	1,574,735,636
Various Others	<u>19,922,927 (1)(3)(4)</u>	100.000%	<u>19,922,927</u>
Total Overlapping Debt	<u>\$ 3,447,334,756</u>		<u>\$ 2,176,438,869</u>
Total Direct and Overlapping Debt	<u>\$ 3,594,151,635</u>		<u>\$ 2,323,255,748</u>

* Includes bonds due January 1, 2017.

** Rounded percentages are shown.

(1) Includes bonds issued through the IEPA.

(2) Includes original principal amounts of outstanding General Obligation Capital Appreciation Bonds.

(3) Excludes principal amounts of outstanding General Obligation Alternate Revenue Source Bonds which are expected to be paid from sources other than general taxation.

Also excludes self-supporting bonds for which an abatement is filed annually.

(4) Excludes notes, installment contracts, debt certificates, loan, purchase and lease agreements.

(5) Excludes Village of Manhattan's SSA's 07-05 and 07-06, special tax roll bonds.

(6) Includes Tax Increment Revenue Bonds

Data Source

Will County Clerk's Office

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years

Fiscal Year	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Debt limit	\$ 424,606,120	\$ 414,687,700	\$ 417,664,105	\$ 435,527,189	\$ 463,028,071	\$ 486,877,986	\$ 500,826,294	\$ 499,653,275	\$ 468,007,113	\$ 422,227,781
Total net debt applicable to limit	<u>146,816,879</u>	<u>148,492,165</u>	<u>162,476,350</u>	<u>176,030,502</u>	<u>188,667,957</u>	<u>202,919,058</u>	<u>212,542,047</u>	<u>213,327,075</u>	<u>218,987,117</u>	<u>191,964,429</u>
LEGAL DEBT MARGIN	<u>\$ 277,789,241</u>	<u>\$ 266,195,535</u>	<u>\$ 255,187,755</u>	<u>\$ 259,496,687</u>	<u>\$ 274,360,114</u>	<u>\$ 283,958,928</u>	<u>\$ 288,284,247</u>	<u>\$ 286,326,200</u>	<u>\$ 249,019,996</u>	<u>\$ 230,263,352</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>34.58%</u>	<u>35.81%</u>	<u>38.90%</u>	<u>40.42%</u>	<u>40.75%</u>	<u>41.68%</u>	<u>42.4%</u>	<u>45.6%</u>	<u>46.8%</u>	<u>45.5%</u>

Legal debt margin calculation for fiscal year 2016

EQUALIZED ASSESSED VALUE	<u>\$ 18,461,135,662</u>
Debt limit	\$ 424,606,120
Debt applicable to limit general obligation bonds	<u>146,816,879</u>
LEGAL DEBT MARGIN	<u>\$ 277,789,241</u>

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

Fiscal Year	Population*	Personal Income	Personal Income Per-Capita	Unemployment Rate*
2016	689,529	N/A	N/A	5.60%
2015	687,203	N/A	N/A	5.70%
2014	685,222	N/A	\$ 43,864	5.80%
2013	682,829	\$ 31,112,420,556	45,564	8.40%
2012	681,590	30,886,932,440	45,316	8.70%
2011	681,545	28,937,719,155	42,459	9.40%
2010	677,560	27,178,964,280	40,113	9.00%
2009	668,217	25,697,621,169	38,457	11.00%
2008	681,090	26,369,080,440	38,716	7.60%
2007	668,217	24,514,877,079	36,687	5.10%

N/A - Information not available

Data Source

- 1) United States Census Bureau
- 2) US Beureau of Labor Statistics

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

2016				2007			
Employer	Rank	Number	% of Total Forest Preserve Population	Employer	Rank	Number	% of Total Forest Preserve Population
Amazon	1	4,000	0.58%	Provena St. Joseph Medical Center	1	2,764	0.4%
Presence St. Joseph Hospital	2	3,034	0.44%	Will County Government	2	2,287	0.3%
Plainfield School District	3	3,013	0.26%	Silver Cross Hospital	3	1,865	0.3%
Silver Cross hospital	4	2,664	0.22%	Valley View School District 365-U	4	1,580	0.2%
Valey View School District	5	2,492	0.36%	Illinois Department of Corrections	5	1,300	0.2%
Will County Government	6	2,200	0.15%	Harrah's Joliet Casino	6	1,123	0.2%
Ozinga Brothers	7	1,500	0.22%	Caterpillar, Inc.	7	1,119	0.2%
Joliet Junior College	8	1,500	0.22%	Joliet Public School District 86	8	1,118	0.2%
Stateville Correctional Center	9	1,300	0.19%	Empress Casino Hotel Joliet	9	985	0.1%
Trinity Services	10	1,200	0.17%	Quantum Foods, Inc.	10	950	0.1%
2016 population		689,529		2007 population		668,217	

Data Source

Will County Center for Economic Development

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

FULL-TIME EQUIVALENT EMPLOYEES

Last Ten Fiscal Years

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
GENERAL GOVERNMENT										
Legislative										
Executive	8	8	8	8	8	8	7	5	4	14
Finance	4	4	4	4	4	4	4	6	5	5
PUBLIC SAFETY										
Police										
Officers	10	12	12	11	12	12	12	8	12	12
Civilians	2	2	2	2	2	2	2	2	2	1
EDUCATION AND RECREATION										
Administration	26	25	29	28	28	27	29	29	28	20
OPERATIONS	35	39	41	43	43	43	44	44	44	38
PLANNING AND DEVELOPMENT	18	21	22	22	21	21	22	22	22	18
TOTAL	103	111	118	118	118	117	120	116	117	108

Data Source

Forest Preserve Human Resource Office

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

OPERATING INDICATORS

Last Ten Fiscal Years

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
PUBLIC SAFETY										
Police										
Arrests/citations	481	420	272	616	558	516	349	420	381	248
Parking violations	127	27	31	82	98	99	25	20	17	80
Traffic violations	54	31	40	56	138	137	73	87	27	83

Data Source

Forest Preserve Police Department

FOREST PRESERVE DISTRICT OF WILL COUNTY, ILLINOIS

CAPITAL ASSET STATISTICS

Last Ten Fiscal Years

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
EDUCATION AND RECREATION/ PLANNING AND DEVELOPMENT										
Miles of trails										
Walking/biking	127	128	128	127	123	116	116	108	103	102
Equestrian	32	32	32	32	32	32	32	32	32	29
Acres of preserves	21,876	21,873	21,807	21,657	21,477	21,360	20,915	20,784	20,721	19,932
Number of preserves	82	82	82	82	82	77	74	74	74	74
Number of picnic shelters	33	33	33	33	33	33	32	32	29	27
Number of other facilities	6	6	6	6	6	6	6	6	6	6
OPERATIONS										
Facilities	6	6	6	6	6	6	6	6	5	4
Maintenance vehicles	49	49	49	49	58	57	57	63	66	66
Mowers/off road vehicles	57	57	57	57	40	40	40	50	21	20
PUBLIC SAFETY										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Area patrols	6	6	6	6	6	6	6	6	6	6
Patrol units	17	18	18	18	18	17	17	14	14	14
AREA (square miles)	870	870	870	870	870	870	870	870	870	870

Data Source

Various Forest Preserve Departments